March 11, 2019

Mayor Barbara Desjardins & Council Township of Esquimalt 1229 Esquimalt Road Esquimalt BC V9A 3P1



Re: Heritage Alteration Permit Engagement Process for 1379 Esquimalt Road

Dear Mayor Desjardins & Council:

In a letter dated September 19,2018, Cityspaces Consulting Ltd. outlined an engagement process for the Heritage Alteration Permit for the proposed ministry centre and affordable housing project for St. Peter/ St. Paul's Church at 1379 Esquimalt Road. I am writing to advise members of council that this process has now been completed.

A Review Committee was formed on November 7,2018 with the following members: Myself (Steve Barber) as Chair; Jessica Nichol, Esquimalt Archivist; Brain Groos, representing the Anglican Diocese of British Columbia; Licette How representing St. Peter/St. Paul's Church; Helen Cave representing the public with disabilities; Harold Kalman representing The Hallmark Heritage Society; and Rick Goodacre, a resident of Esquimalt, and the former Executive Director of Heritage B.C.

The Review Committee met 4 times on November 7, and November 28,2018; and January 16 and January 22, 2019. In addition, an open house for the public was held on February 9, 2019 at the church. All the meetings were open to the public, who attended as observers. The Committee was briefed by the consultants on the details of the proposed project, considered a number of different design options to arrive at a solution which respected the important heritage values of the historic church. The final design was endorsed unanimously by all members of the committee, and received favourable feedback from members of the public who attended the open house on February 9,2019. It is our view this solution will have a minimal impact of the heritage features of the 1866 church, while providing a critical link to the new ministry complex to the west.

I enclose copies of the Review Committee minutes for your information.

It has been a pleasure to serve the community of Esquimalt and I would be happy to respond to any further questions or concerns from members of Council.

Yours truly,

Steve Barber

City of Victoria Senior Heritage Planner (Retired)

### MINUTES

# St. Peter/St. Paul's Church Project Review Committee Meeting #1

NOVEMBER 7, 2018 | NOON | CHURCH HALL, 1379 ESQUIMALT ROAD

#### IN ATTENDANCE:

<u>Review Committee:</u> Steve Barber (Chair), Helen Cave, Rick Goodacre, Brian Groos, Licette How, Harold Kalman, Jessica Nichol

<u>Consulting Team</u>: Barry Cosgrave, Daniel Smith (Number Ten Architectural Group), Deane Strongitharm, Patrick Hyde-Lay (CitySpaces Consulting)

PLUS several members of the general public

**REGRETS:** Harold Kalman

ITEM	DESCRIPTION	DECISION/ ACTION BY
1	Licette How began the meeting with a short prayer.	Information
2	<ul> <li>Steve Barber welcomed and introductions were made.</li> <li>Mr. Barber addressed the members of the public in attendance and offered the opportunity for comment at a future public open house event.</li> <li>Mr. Barber read aloud the letter to Council that outlines and confirms the Committee's terms of reference.</li> </ul>	Information
3	<ul> <li>Deane Strongitharm (CitySpaces Consulting) introduced the members of the Consulting Team in attendance and reiterated that the Team is not part of the Committee, but available reference and information.</li> <li>Mr. Strongitharm presented an overview of the project background (see attached handout from CitySpaces), including the application to Council and what has been approved (land use, housing agreement and Section 219 covenant) - a Heritage Alteration Permit remains to be approved.</li> </ul>	Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
	Issues/interests raised by Committee members	
	Mobility and access issues (i.e. no washroom in Church)	
4	Awareness of historical context and protection of the Church's heritage value	Information
	Alternatives to physical connections to allow for synergy between the two spaces	
	Barry Cosgrave (Number Ten Architectural Group) made a presentation of the proposed architectural plans presented to Council and high level connection options, and conducted a site tour to demonstrate the conceptual options in the physical space.	
	Mr. Cosgrave offered a summary of the three options that would link the Ministry Centre to the Church:	
5	<ul> <li>1) Courtyard</li> <li>handicapped washroom close to the Nave</li> <li>connection of Church Nave to Ministry Centre MPR</li> <li>wheelchair access between Nave &amp; Ministry Centre</li> <li>courtyard could be used as outdoor activity area, such as a prayer garden</li> </ul>	Information
	<ul> <li>2) Cloister</li> <li>access through back cloak area</li> <li>provide handicap washroom close to the Nave</li> <li>a ramp in a glass cloister is needed to connect the two buildings</li> <li>3) Glass Link</li> </ul>	
	<ul> <li>potential areas on either side of the window for greenhouse/ glass roof style connection</li> <li>includes washrooms</li> </ul>	

DESCRIPTION	CISION/ FION BY
6	nsulting Team

ITEM	DESCRIPTION	DECISION/ ACTION BY
6	<ul> <li>Ms. Cave enquired as to the actual distance between the new building's west wall and the Church?</li> <li>Mr. Cosgrave replied that it depends - as these are conceptual options we don't want to have any preconceptions about what that distance is.</li> <li>Rick Goodacre asked if there is a minimum distance for the courtyard concept to work?</li> <li>Mr. Cosgrave noted that it depends - Dragon Alley is fascinating, but it's only eight feet wide. It's not about the distance, it's about relationship to surrounding structures.</li> <li>Mr. Barber noted that the courtyard needs to be a reasonable size so that the rear wall of Church can be appreciated. The end of courtyard would be south facing, and roof height at the end would be very important.</li> <li>Mr. Goodacre noted that, in terms of meeting room size, this space should be maximized because it can benefit the Parish financially, and it should be configured to be as square as possible. He asked if all three options take room out of the hall, and away from the community space?</li> <li>Mr. Cosgrave responded that the courtyard might become a community space, but added that this issue is a challenge. Mr. Cosgrave also noted that after reviewing the suggestions made by the Committee, the Consulting Team will look at how they can be incorporated into the options developed.</li> <li>Ms. How expressed concern about the courtyard option potentially creating a space for people to congregate and damage the Church.</li> <li>Mr. Cosgrave noted that protecting the courtyard area, in an attractive way, will need to be looked at further.</li> </ul>	Consulting Team
7	<ul> <li>Mr. Barber reviewed the next steps for the Consulting Team which to bring back more detailed options and the implications for each option for discussion. The options include: 1) no connection, 2) courtyard, 3) cloister, and 4) connecting direct link.</li> </ul>	Consulting Team

ITEM	DESCRIPTION	DECISION/ ACTION BY
8	Date of Next Meeting The next meeting will be on Wednesday, November 28, 2018 at noon in the Church Hall at 1379 Esquimalt Road.	For Information
9	Adjournment	

### Attachment:

Project Summary Handout provided by CitySpaces Consulting

### ST. PETER/ST. PAUL PROJECT

### Rogers Court Society

#### **BACKGROUND**

- 1. An application for rezoning to allow for a 24-unit affordable seniors housing project and Church Ministry Centre was submitted to the Township of Esquimalt in the fall of 2017.
- 2. Land use approvals for the project were granted by Esquimalt Council on October 1, 2018.
- 3. In addition to the rezoning application, two other documents were required and approved by Council:
  - i) A Housing Agreement restricts housing on the site to rentals for seniors at below market rates.
  - ii) A Section 219 Covenant requires approval by the Township of the final design for connection to the heritage Church and issuance of a Heritage Alteration Permit.
- 4. The approved zoning bylaw has divided the property into three parts, and will also facilitate subdivision of the property into three lots:
  - i) A separate lot for The Hermitage, which will allow for the extension of each residents' lease.
  - ii) A separate lot for the new seniors housing project, the new Ministry Centre, and the heritage Church.
  - iii) A separate lot for the existing small cemetery.
- 5. BC Housing is financing the project, and will own and lease back certain units for a period of 60 years. This means an airspace parcel for the housing units will also being created.
- 6. There will be a lease agreement with BC Housing that will guarantee the new housing's long term use as an affordable seniors rental housing project.
- 7. The existing Church Hall needs to be replaced.
- 8. The design of the new Church Ministry Centre, and its proposed physical connection to the Church, is intended to provide synergy between the hall and the Church, as well as to vastly improve the use and convenience of both of these spaces. The desire is to have these spaces be inviting and adaptable so that they can be used by Parish members, and the wider community.



### MINUTES

# St. Peter/St. Paul's Church Project Review Committee Meeting #2

NOVEMBER 28, 2018 | NOON | CHURCH HALL, 1379 ESQUIMALT ROAD

#### **IN ATTENDANCE:**

<u>Review Committee:</u> Steve Barber (Chair), Helen Cave, Rick Goodacre, Brian Groos, Licette How, Harold Kalman, Jessica Nichol

<u>Consulting Team</u>: Barry Cosgrave, Daniel Smith (Number Ten Architectural Group), Deane Strongitharm (CitySpaces Consulting)

PLUS approximately 15 members of the general public

ITEM	DESCRIPTION	DECISION/ ACTION BY
1	Licette How began the meeting with a short prayer.	For Information
2	<ul> <li>Steve Barber welcomed and introductions were made.</li> <li>Mr. Barber addressed the members of the public in attendance and offered the opportunity for comment at a future public open house event.</li> </ul>	For Information
3	<ul> <li>The following amendments were requested to the minutes of the November 7, 2018 meeting:</li> <li>It should be noted that the Church has no plumbing connections, and it would be expensive to add plumbing to the heritage structure.</li> <li>It was noted that a review of best practices was part of the Terms of Reference for this Committee.</li> <li>The minutes were approved as amended.</li> </ul>	For Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
4	<ul> <li>Presentation of Options</li> <li>Barry Cosgrave (Number Ten Architectural Group) made a presentation of proposed architectural options as requested by the Committee at its last meeting.</li> <li>Mr. Cosgrave offered a review of current best practices for architectural connections to heritage structures: <ol> <li>New buildings adjacent to heritage structures should be distinct and separate looking - glass is very good at doing this.</li> <li>Contrasting dissonance in which there is a juxtaposition between a new structure and a heritage building.</li> <li>Transparent link between old and new structures so the separation between the two is easily visible. In the case of St. Peter/St. Paul's this would create an easier visual connection between the large new building and the much smaller Church.</li> <li>Glass bridges address differences in main floor elevations.</li> <li>Glass roofs on connections/links allow visibility between the old and the new from inside.</li> </ol> </li> </ul>	Information
5	<ul> <li>Mr. Cosgrave offered a review of several examples of other architectural connections to heritage structures (see attached presentation for images):         <ol> <li>Guelph Civic Museum, Adult Education Centre (Winnipeg), Conservatorium Hotel (Amsterdam), Royal Ontario Museum (Toronto), Faculty of Architecture (University of Toronto) + general examples of best practices</li> </ol> </li> <li>Specific examples:         <ol> <li>Church of St. Francis Convent (Spain)</li> <li>St. Paul's Anglican Church (Toronto)</li> <li>St. Peter's Catholic Church &amp; School (Kansas City)</li> <li>St. Paul's Anglican Church (Nanaimo)</li> </ol> </li> </ul>	For Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
	<ul> <li>Mr. Cosgrave reviewed the original plans for the project that were submitted for the rezoning application. The new building was physically connected by a glass link.</li> </ul>	
	Mr. Cosgrave reviewed the options the Committee asked the Consulting Team to explore at the last meeting:	
6	<ul> <li>A. Courtyard Link</li> <li>A physical connection for ease of access &amp; the west facade of the Church remains clear</li> </ul>	For Information
	<ul> <li>B. Cloister Link</li> <li>Entrance on the south side of the Church; lots of space around the Church itself</li> </ul>	imormation
	C. Variation on Glass Link	
	D. No Connection	
	E. Connection at the Existing Front Entrance	
	Mr. Cosgrave reviewed the prepared options (see attached Power Point presentation):	
	<ul> <li>COURTYARD OPTION A</li> <li>Physical connection at the south end of the nave via existing window</li> </ul>	
	Glass connection/bridge	
	<ul><li>Adjacent handicapped washroom &amp; wheelchair lift</li><li>New building is closer to the street than in original plan</li></ul>	
7	Can see west stained glass window from outside	For
	• COURTYARD OPTION B	Information
	Opens up the views	
	Strong diagonal line	
	Physical connection at the back of the nave via the sidewall	
	<ul> <li>Handicapped washroom &amp; life next to staircase up to main floor of the multi-purpose area</li> </ul>	
	Open plaza space towards Esquimalt Road	
	Can see west stained glass window from outside	

ITEM	DESCRIPTION	DECISION/ ACTION BY
	<ul> <li>COURTYARD OPTION C</li> <li>Connection at the front entrance of the Church via the side of the vestibule</li> <li>Adjacent handicapped lift &amp; stairs</li> <li>Small addition on south side of Church in existing ancillary space for handicapped washroom</li> <li>New building is closer to street &amp; less plaza space out front</li> <li>Front steps of Church modified to allow people to flow out that way as well</li> <li>Courtyard between two buildings now farther south</li> <li>Connection is a glass box on a base next to the Church facade to address the floor elevation difference</li> <li>CLOISTER OPTION A</li> <li>Connection at the utilitarian area off the nave</li> <li>Includes handicap lift, washroom &amp; staircase</li> </ul>	
7	<ul> <li>A long corridor connects the two spaces</li> <li>Opening along the cloister for small group activities</li> <li>Multi-purpose space opens to a courtyard</li> <li>Glazing offers views through the cloister</li> <li>CLOISTER OPTION B <ul> <li>"Pure cloister", a connecting corridor that includes a series of handicap ramps</li> <li>Utilitarian area will include handicap washroom</li> <li>No lift or stairs</li> <li>Outdoor patio/courtyard</li> <li>Traditional cloister treatment on the exterior</li> </ul> </li> <li>GLASS CONNECTION OPTION A <ul> <li>Connection abutting the two spaces</li> <li>Entrances on either side of the west stained glass window; stairs on each side; handicap washroom and lift on one side</li> <li>Outdoor patio space retained</li> <li>For the glass link, will be lower in front of the stained glass and have a skylight to allow for views of the window inside and out</li> </ul> </li> </ul>	For Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
7	<ul> <li>GLASS CONNECTION OPTION B</li> <li>One physical glass link connection on the south side of the nave</li> <li>Again, the glass roof will be lowered under the centennial stained glass window</li> <li>Includes handicap washroom, lift &amp; staircase</li> <li>NO CONNECTION OPTION</li> <li>Front entry stairs of the Church would be modified so that people could come down to the multi-purpose room</li> <li>The courtyard space will be tight between the Church and the new building (8 to 10 wide)</li> <li>A small addition will be made to the ancillary are of the Church for the handicap washroom</li> </ul>	For Information
8	<ul> <li>Options and questions were reviewed using a 3D computer model, and handouts of the options were provided to Committee members</li> <li>After a brief discussion in which Committee members expressed concern that the Cloister options were not very elegant, the Committee agreed to eliminate them as possibilities.</li> <li>COURTYARD OPTION A DISCUSSION</li> <li>Minimizes impact on the existing fabric of the Church</li> <li>Like the way the connections will not impact the stained glass window, which is very important</li> <li>Concern about the courtyard area being a little narrow; people will want of congregate there</li> <li>Like having the handicap washroom at the rear of the Church rather than near the altar; this works better for people during a service because of the centre aisle emphasis</li> <li>Putting entrance on the side is less intrusive</li> <li>COURTYARD OPTION B DISCUSSION</li> <li>45-degree angle allows window to be seen</li> <li>Like the openness of the courtyard; nice gathering space after Church service; "customer friendly"</li> <li>Like this; apply to Option A; very inviting from the street</li> <li>Plantings should be low along the south side so the windows will never be obstructed</li> </ul>	For Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
8	COURTYARD OPTION C DISCUSSION Is more of a glass entry way; blends with the new building No nearby handicap washroom; what is proposed is so far away from the entrance  DISCUSSION REDUCED COURTYARD OPTIONS TO A & B The diagonal line in Option B directs to a visual point; rather than a wall, it's an angle; a point of touch; different psychological impact; improves sense of space; stronger choice for a courtyard Front entry of the Church to be maintained; possible replacement of old steps to make them more accessible Suggest entrance for the new hall be on the south side; enhances symmetry  GLASS CONNECTION OPTIONS Skylight is lowered below the west window Blocks views from the north and south Compromises integrity & traditional character of Church In this connection process, it was agreed to minimal intervention with the Church; Isn't this discordant? Too much?  More discussion determined these are not the preferred options  NO CONNECTION OPTION Plan was done to have the lease impact on the Church Handicap washroom could be moved, as could the kitchen Not practical; not the preferred option	For Information
9	CONSENSUS     After discussion among all Committee members, the Committee unanimously preferred a design approach based on Courtyard Option B.	For Information

ITEM	DESCRIPTION	DECISION/ ACTION BY
10	<ul> <li>NEXT STEPS</li> <li>Mr. Barber reviewed the next steps for the Consulting Team, which are, based on Courtyard Option B, to develop a new option that moves the new Ministry Centre entrance to the south side of the Church through the existing window area, as in Courtyard Option A.</li> </ul>	Consulting Team
8	<ul> <li>DATE OF NEXT MEETING</li> <li>The next meeting will be on Wednesday, January 16, 2019 at noon in the Church Hall at 1379 Esquimalt Road.</li> </ul>	For Information
9	ADJOURNMENT	

### Attachment:

• Power Point presentation provided by Number Ten Architectural Group

## MINUTES

# St. Peter/St. Paul's Church Project Review Committee Meeting #3

JANUARY 16, 2019 | NOON | CHURCH HALL, 1379 ESQUIMALT ROAD

#### **IN ATTENDANCE:**

<u>Review Committee:</u> Steve Barber (Chair), Helen Cave, Rick Goodacre, Brian Groos, Licette How, Harold Kalman, Jessica Nichol

<u>Consulting Team</u>: Barry Cosgrave, Evan Locke (Number Ten Architectural Group), Deane Strongitharm (CitySpaces Consulting)

PLUS approximately five members of the general public

ITEM	DESCRIPTION	DECISION/ ACTION BY
1	Licette How began the meeting with a short prayer.	For Information
2	<ul> <li>Steve Barber welcomed and introductions were made.</li> <li>Mr. Barber addressed the members of the public in attendance and offered the opportunity for comment at a future public open house event.</li> </ul>	For Information
3	The agenda was approved as submitted.	For Information
4	The minutes were approved as submitted.	For Information

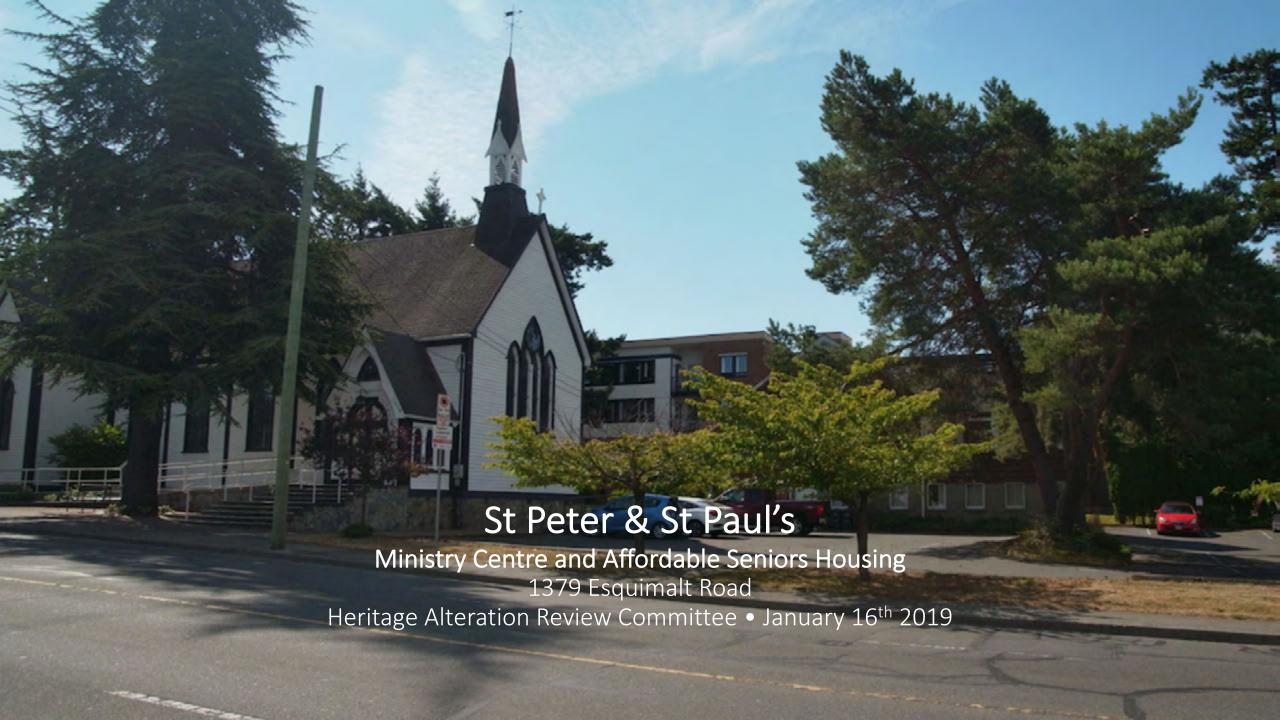


ITEM	DESCRIPTION	DECISION/ ACTION BY
5	<ul> <li>Presentation of Detailed Entry Design for Preferred Option B</li> <li>Barry Cosgrave &amp; Evan Locke (Number Ten Architectural Group) made a presentation of three entry design options as requested by the Committee at its last meeting: <ol> <li>More contemporary flat roof entry.</li> <li>Pitched roof, matching entry on north wall with pronounced window mullions and sills, and a glass door.</li> <li>Lower pitched roof - ridge line below the gutter with more refined window mullions, and a solid door.</li> </ol> </li> <li>All three options have a handrail leading down the stairs to grade.</li> </ul>	For Information
6	<ul> <li>The main points of discussion were:</li> <li>1) The relationship of the new building's roof line to the proposed entranceway connection to the Church.</li> <li>2) The treatment of the area above the interior door within the Church, and consideration of placing a window above it.</li> <li>3) The relationship of the new interior door to the entrance door on the north side of the Church.</li> <li>4) The impacts of the entranceway on interior seating.</li> <li>5) The overall visual impact of the changes to the interior of the Church.</li> <li>6) The characteristics of the interior door casing surrounding the new entry.</li> </ul>	For Information
7	CONSENSUS: There was unanimous consensus for design of revised Option B with the stipulation that the design and height of the new roofline above the washroom in the new wing to the west more closely mirror the one shown in Option C.	For Information

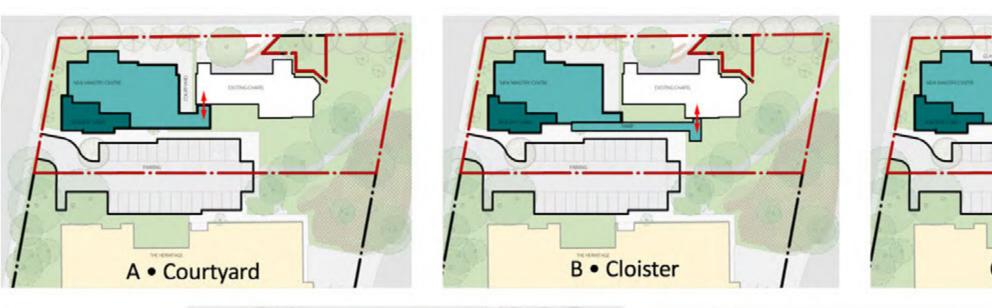
ITEM	DESCRIPTION	DECISION/ ACTION BY
8	<ul> <li>Additional Requested Information</li> <li>The Committee requested the Consulting Team provide additional elevations of the preferred Option B to show the following:</li> <li>Interior elevations with a single door and with a double door;</li> <li>Window above the door, or some other treatment such as revealed plaster;</li> <li>Door design materials: glazed, solid, or combination; and</li> <li>Interior casing around the door.</li> </ul>	Consulting Team
9	<ul> <li>DATE OF NEXT MEETING</li> <li>The next meeting will be on Tuesday, January 22, 2019 at noon in the Church Hall at 1379 Esquimalt Road.</li> <li>Agenda items to be limited to entry door detail &amp; related elements.</li> </ul>	Consulting Team
10	<ul> <li>OPEN HOUSE</li> <li>It was agreed that an OPEN HOUSE will be held on Saturday,</li> <li>February 9, 2019 from 11 am to 3 pm in the Church Hall at 1379</li> <li>Esquimalt Road. Advertisements will be placed in the Victoria News and the Lookout Newspaper (Esquimalt base newspaper).</li> </ul>	Consulting Team
11	ADJOURNMENT	

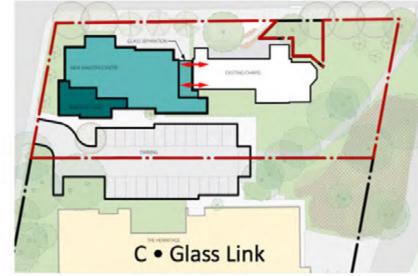
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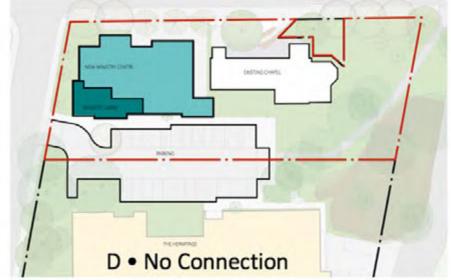
• Power Point presentation provided by Number Ten Architectural Group

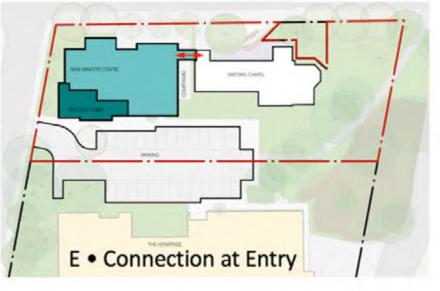


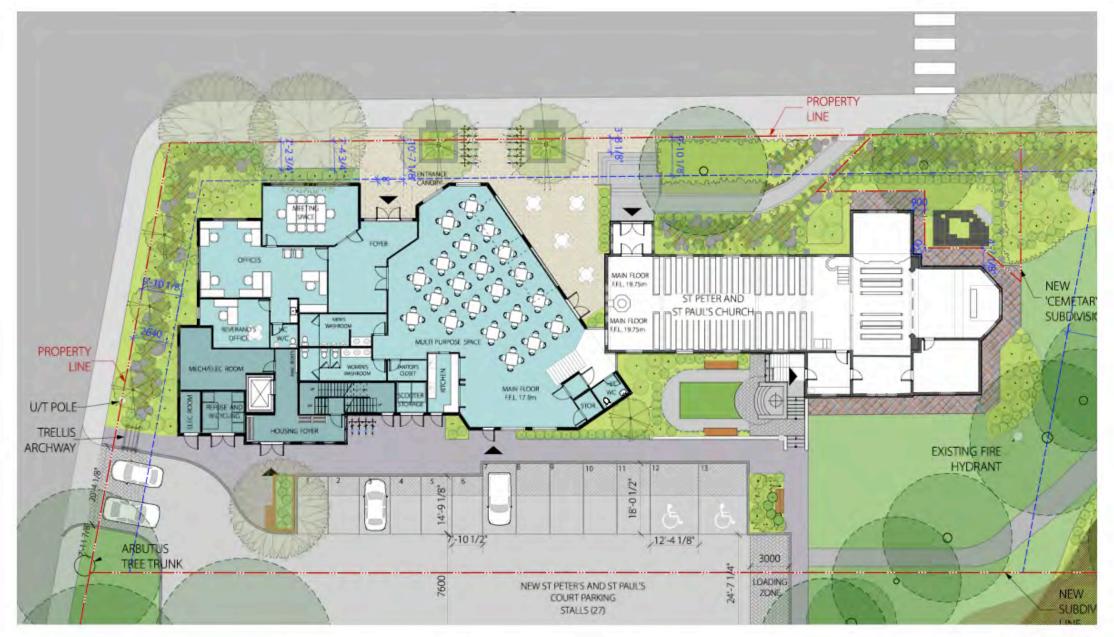
# **Options Explored**











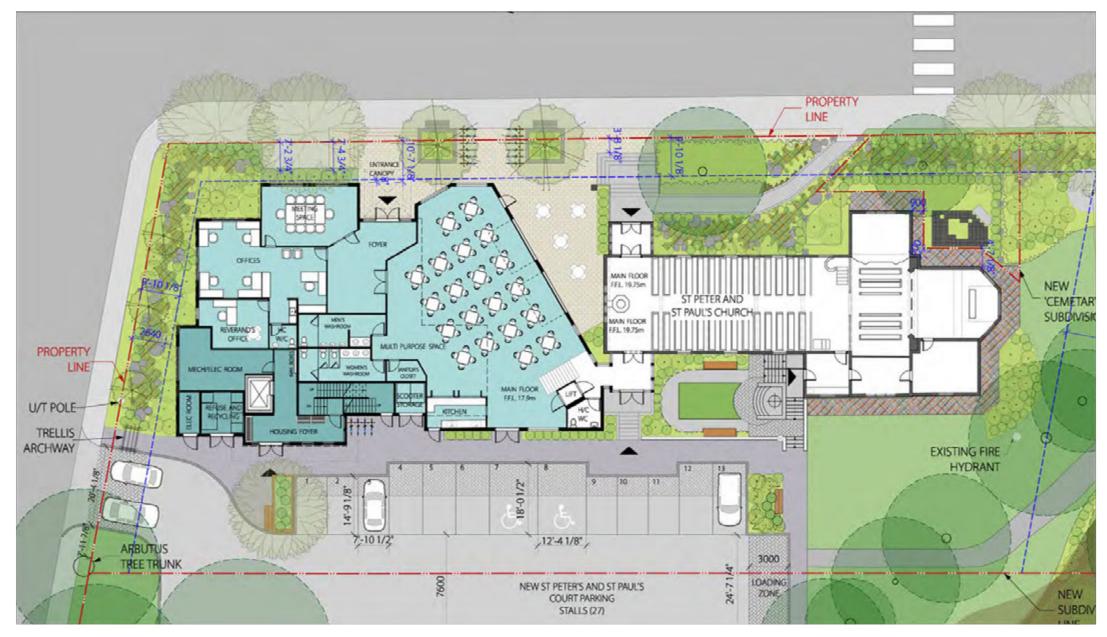














St Peter's St Paul's Esquimalt | Heritage Alteration Permit • Revised Courtyard







St Peter's St Paul's Esquimalt | Heritage Alteration Permit • Revised Courtyard A







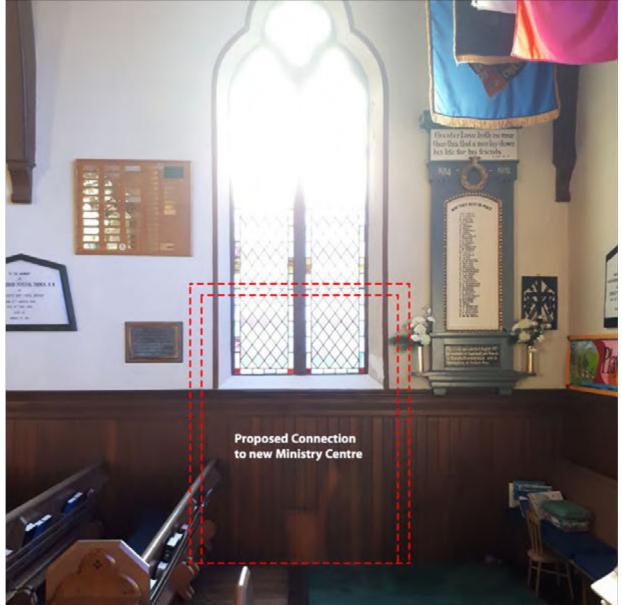
St Peter's St Paul's Esquimalt | Heritage Alteration Permit • Revised Courtyard B







St Peter's St Paul's Esquimalt | Heritage Alteration Permit • Revised Courtyard C







St Peter's St Paul's Esquimalt | Heritage Alteration Permit • Revised Courtyard







