



**CORPORATION OF THE  
TOWNSHIP OF ESQUIMALT  
Agenda - Final  
Committee of the Whole**

Municipal Hall  
1229 Esquimalt Road  
Esquimalt, B.C. V9A 3P1

---

Monday, March 11, 2019

7:00 PM

Esquimalt Council Chambers

---

**1. CALL TO ORDER**

**2. LATE ITEMS**

**3. APPROVAL OF THE AGENDA**

**4. MINUTES**

- 1) [19-113](#) Minutes of the Special Committee of the Whole meeting, January 14, 2019

*Attachments:* [2019 01 14 Special COTW Minutes - Draft](#)

- 2) [19-114](#) Minutes of the Regular Committee of the Whole, January 14, 2019

*Attachments:* [2019 01 14 Regular COTW Minutes - Draft](#)

- 3) [19-115](#) Minutes of the Special Committee of the Whole, January 23, 2019

*Attachments:* [2019 01 23 Special COTW Minutes - Draft](#)

**5. PUBLIC INPUT (On items listed on the Agenda)**

**Excluding items which are or have been the subject of a Public Hearing.**

**6. PRESENTATION**

- 1) [19-116](#) Victoria Police Department Quarterly Report - Framework Agreement, Chief Del Manak

*Attachments:* [VicPD 2018 Q4 Report to Esquimalt](#)

**7. STAFF REPORTS**

***Engineering and Public Works***

- 1) [19-112](#) Signage within Road Corridors at Gateway Locations, Staff Report EPW-19-008

***Recommendation:***

That the COTW receive Staff Report EPW-19-008 for information, provide any additional direction to staff as the COTW considers advisable, and direct staff to prepare a report for Council's consideration.

**8. COMMUNICATIONS**

- 1) [19-047](#) Letter from Andrew Gage and Anna Barford, West Coast Environmental Law, dated December 10, 2018, Re: Your Local

## Climate Change Impacts and the Fossil Fuel Industry

*Attachments:* [Letter - West Coast Environmental Law](#)

- 2) [19-107](#) Letter from Colin Plant, Chair, Capital Regional District Board, dated February 26, 2019, Re: Climate Emergency Declaration

*Attachments:* [Letter - CRD](#)

**9. PUBLIC QUESTION AND COMMENT PERIOD**

**Excluding items which are or have been the subject of a Public Hearing.**

**Limit of two minutes per speaker.**

**10. ADJOURNMENT**



# CORPORATION OF THE TOWNSHIP OF ESQUIMALT

## Minutes - Draft

Municipal Hall  
1229 Esquimalt Road  
Esquimalt, B.C. V9A 3P1

### Special Committee of the Whole

---

Monday, January 14, 2019

5:45 PM

Esquimalt Council Chambers

---

**Present**     7 - Mayor Barbara Desjardins  
                 Councillor Ken Armour  
                 Councillor Meagan Brame  
                 Councillor Jacob Helliwell  
                 Councillor Lynda Hundleby  
                 Councillor Tim Morrison  
                 Councillor Jane Vermeulen

**Staff:** Laurie Hurst, Chief Administrative Officer  
         Jeff Miller, Director of Engineering & Public Works  
         Bill Brown, Director of Development Services  
         Ian Irvine, Director of Financial Services  
         Blair McDonald, Director of Community Safety Services  
         Scott Hartman, Director of Parks and Recreation  
         Anja Nurvo, Director of Corporate Services  
         Vicki Gannon, Director of Human Resources  
         Chris Jancowski, Fire Chief  
         Rachel Dumas, Recording Secretary

#### 1. **CALL TO ORDER**

Mayor Desjardins called the Special Committee of the Whole meeting to order at 5:45 PM.

#### 2. **LATE ITEMS**

There were no late items.

#### 3. **APPROVAL OF THE AGENDA**

Moved by Councillor Brame, seconded by Councillor Hundleby: That the agenda be approved as circulated. Carried Unanimously.

#### 4. **STAFF REPORTS**

- 1) [19-028](#) Strategic Priorities 2015 - 2019
- 2) [19-029](#) Operational Strategies 2018 Third Period Updated Chart
- 3) [19-021](#) CAO - 2018 Third Period Report, Staff Report ADM-19-002

Council thanked staff for organizing the Regional New Council Orientation event and acknowledged it's success and benefit to newly elected officials.

- 4) [19-007](#) Corporate Services - 2018 Third Period Report, Staff Report ADM-19-003

Staff responded to questions from Council.

Council comments included:

- \* Archives Trust Fund; created through Bylaw and donations made by the public
- \* Communications; suggested focus group to explore impact of communication options, including community satisfaction survey and possibly refer to budget discussion.
- \* FOI requests; numbers are staying the same however applications are becoming more complex.

**5)      [19-003](#)    Community Safety Services -    2018 Third Period Report, Staff Report CSS-19-001**

Director of Community Safety Services responded to questions from Council.

Council comments included:

- \* Bylaw Complaints: streets and traffic ticket issuance increase
- \* Inter-community business licence option
- \* Collections process for unpaid tickets
- \* Animal control statistics increased due to Victoria Animal Control Services increased presence in parks
- \* Deer Management options, process and partnerships
- \* ESS grant funding for education programs and training
- \* Derelict vessels on Gorge waterway
- \* Building permit revenue

**6)      [19-004](#)    Financial Services and IT Department - Third Period Report, Staff Report FIN-19-001**

Director of Financial Services and IT responded to questions from Council.

Council comments included:

- \* PILT process
- \* Wifi area access points improvements

**7)      [19-020](#)    Engineering and Public Works - 2018 Third Period Report, Staff Report EPW-19-001**

Director of Engineering and Public Works responded to questions from Council.

Council comments included:

- \* Street lighting and upgrade to LED lights
- \* Sidewalks on Bewdley Ave, Admirals Rd and Constance Ave
- \* Road renewal plan
- \* Kitchen scraps disposal and increase in tonnage collected from residences

**8)      [19-032](#)    Development Services - Third Period Report, Staff Report DEV-19-007**

Director of Development Services responded to questions from Council.

- 9) [19-026](#) Parks and Recreation Services - 2018 Third Period Report, Staff Report P&R-19-001

Director of Parks and Recreation responded to questions from Council.

Council comments included:

- \* Arts programs offered at Rec centre
- \* Waterpark maintenance and security

- 10) [19-031](#) Fire Department - 2018 Third Period Report, Staff Report FIRE-19-001

Fire Chief responded to questions from Council.

Council comments included:

- \* Child car seat installation
- \* Fire Chief For A Day program

Moved by Councillor Brame, seconded by Councillor Hundleby: That all 2018 Third Period staff reports be received. Carried Unanimously.

**5. PUBLIC QUESTION AND COMMENT PERIOD**

**Excluding items which are or have been the subject of a Public Hearing. Limit of two minutes per speaker.**

Mayor Desjardins called three times for public input and there was none.

**6. ADJOURNMENT**

Moved by Councillor Brame, seconded by Councillor Hundleby: That the Special Committee of the Whole meeting be adjourned at 6:55 PM. Carried Unanimously.

---

MAYOR BARBARA DESJARDINS  
THIS date DAY OF month, 2019

---

ANJA NURVO, CORPORATE OFFICER  
CERTIFIED CORRECT



# CORPORATION OF THE TOWNSHIP OF ESQUIMALT

## Minutes - Draft

### Committee of the Whole

Municipal Hall  
1229 Esquimalt Road  
Esquimalt, B.C. V9A 3P1

---

Monday, January 14, 2019

7:00 PM

Esquimalt Council Chambers

---

**Present**     7 - Mayor Barbara Desjardins  
                 Councillor Ken Armour  
                 Councillor Meagan Brame  
                 Councillor Jacob Helliwell  
                 Councillor Lynda Hundleby  
                 Councillor Tim Morrison  
                 Councillor Jane Vermeulen

**Staff:** Laurie Hurst, Chief Administrative Officer  
         Scott Hartman, Director of Parks and Recreation  
         Anja Nurvo, Director of Corporate Services  
         Rachel Dumas, Recording Secretary

#### 1. CALL TO ORDER

Mayor Desjardins called the Regular Committee of the Whole meeting to order at 7:00 PM.

Mayor Desjardins acknowledged with respect that we are within the Traditional Territories of the Esquimalt and Songhees First Nations.

#### 2. LATE ITEMS

There were no late items.

#### 3. APPROVAL OF THE AGENDA

Moved by Councillor Hundleby, seconded by Councillor Armour: That the agenda be approved as circulated. Carried Unanimously.

#### 4. MINUTES

- 1)     [19-030](#) Minutes of the Regular Committee of the Whole meeting, December 10, 2018

Moved by Councillor Brame, seconded by Councillor Hundleby: That the Minutes of the Regular Committee of the Whole meeting, December 10, 2018 be adopted. Carried Unanimously.

#### 5. PUBLIC INPUT (On items listed on the Agenda)

**Excluding items which are or have been the subject of a Public Hearing.**

Judy Whytock, *resident*, suggested options towards the use of the McLoughlin Amenity Funds and infrastructure of the waste water treatment plant.

**6. PRESENTATION**

- 1) [19-034](#) McLoughlin Amenity Funds, Round Two Consultation - Summary, Evan Peterson, Barefoot Planning

Evan Peterson, Barefoot Planning, provided a summary of Round Two of the public engagement process for the McLoughlin Amenity Fund Project, presented a Powerpoint Presentation and responded to questions from Council.

Activities included mobile engagement booth at community events including Esquimalt Farmer's Market and Music in the Park, and online survey for residents to complete between May through September, 2018. Using input from the community and established selection criteria, Council will determine which projects will receive funding according to the funding parameters.

**7. STAFF REPORTS*****Parks and Recreation***

- 1) [19-027](#) McLoughlin Amenity Fund Project - Round Two Engagement Report Findings, Staff Report P&R-19-002

Director of Parks and Recreation responded to questions from Council.

Moved by Councillor Helliwell, seconded by Councillor Brame: (1). That the COTW receive Staff Report No. P&R-19-002 for information, provide any additional direction to staff as the COTW considers advisable, and direct staff to prepare a report for Council's consideration.

(2). That the COTW schedule a Special Committee of the Whole meeting on January 23 at 5:45pm to finalize the selection criteria for staff to apply to eligible projects and provide project recommendations to Council in March. Carried Unanimously.

**8. PUBLIC QUESTION AND COMMENT PERIOD**

**Excluding items which are or have been the subject of a Public Hearing. Limit of two minutes per speaker.**

Judy Whytock, *resident*, encouraged Council to consider community projects that *...need to be completed*, when using McLoughlin Amenity funds.

**9. ADJOURNMENT**

Moved by Councillor Brame, seconded by Councillor Hundleby: That the Regular Committee of the Whole meeting be adjourned at 7:58 PM. Carried Unanimously.

---

MAYOR BARBARA DESJARDINS  
THIS date DAY OF month, 2019

---

ANJA NURVO, CORPORATE OFFICER  
CERTIFIED CORRECT



# CORPORATION OF THE TOWNSHIP OF ESQUIMALT

## Minutes - Draft

Municipal Hall  
1229 Esquimalt Road  
Esquimalt, B.C. V9A 3P1

### Special Committee of the Whole

---

Wednesday, January 23, 2019

5:45 PM

Esquimalt Council Chambers

---

**Present**     7 - Mayor Barbara Desjardins  
                 Councillor Ken Armour  
                 Councillor Meagan Brame  
                 Councillor Jacob Helliwell  
                 Councillor Lynda Hundleby  
                 Councillor Tim Morrison  
                 Councillor Jane Vermeulen

**Staff:** Laurie Hurst, Chief Administrative Officer  
         Scott Hartman, Director of Parks and Recreation  
         Anja Nurvo, Director of Corporate Services  
         Chris Jancowski, Fire Chief  
         Rick Daykin, Manager of Parks and Facilities  
         Rachel Dumas, Recording Secretary

#### 1. **CALL TO ORDER**

Mayor Desjardins called the Special Committee of the Whole meeting to order at 5:48 PM.

Mayor Desjardins acknowledged with respect that we are within the Traditional Territories of the Esquimalt and Songhees First Nations.

#### 2. **LATE ITEMS**

The following late item was added to the agenda:

(1) Add to Item 6. **STAFF REPORTS:** (1) McLoughlin Amenity Fund Criteria, Staff Report P&R-19-003:

    \* McLoughlin Amenity Funds - Round 2 Engagement Report, prepared by Whistler Centre for Sustainability (Revised January 23, 2019)

#### 3. **APPROVAL OF THE AGENDA**

Moved by Councillor Brame, seconded by Councillor Morrison: That the agenda be approved as amended with the inclusion of the late item. Carried Unanimously.

#### 4. **DELEGATIONS**

1)     [19-052](#) Tsugio Kurushima, Victoria Nikkei Cultural Society, Re: Japanese Tea House at Esquimalt Gorge Park

Tsugio Kurushima, Victoria Nikkei Cultural Society, provided an overview of the Japanese Tea House initiative proposed at Esquimalt Gorge Park.



- 2) [19-053](#) Jordan Stanger-Ross, UVic Landscapes of Injustice, Re: Japanese Teahouse at Esquimalt Gorge Park

Jordan Stanger-Ross and Kaitlin Findlay, UVic Landscapes of Injustice, provided a historical overview of the former Japanese Teahouse and rationale for proposed initiative of a Japanese Teahouse at Esquimalt Gorge Park.

**5. PUBLIC INPUT (On items listed on the Agenda)**  
**Excluding items which are or have been the subject of a Public Hearing.**

Dan Armstrong, *resident*, suggested Gorge Park is under utilized and in favour of the proposed Japanese Tea House initiative.

Judy Whytock, *resident*, expressed financial concerns with the proposed Japanese Tea House initiative.

**6. STAFF REPORTS**

***Parks and Recreation***

- 1) [19-049](#) McLoughlin Amenity Fund Selection Criteria, Staff Report P&R-19-003

Director of Parks and Recreation provided an overview of selection criteria process including, selection criteria, weighting values and voting options, and introduced Shannon Gordon.

Shannon Gordon, Whistler Centre for Sustainability, provided an overview of Round 2 of the community engagement process. She advised of 3 revisions to the report pertaining to questions 5, 9 and 13 and added that staff will use the data to evaluate and create a shortlist of the projects to be brought forward to Council for review.

Selection criteria presented included:

1. Funding implications
2. Strategic alignment
3. Addresses diverse community needs
4. Environmental impact
5. Project connections/ efficiencies
6. Cost-benefit analysis
7. Public Support

Staff responded to questions and Councillor Vermeulen left the meeting at 6:25 PM.

Council comments included:

Amending criteria selection as follows:

- \* No. 3: Add Future to title and include ages and incomes
- \* No. 6: Include feasibility
- \* All selection criteria to be weighted equally

Moved by Councillor Brame, seconded by Councillor Hundleby: That the Committee of the Whole:

- 
1. Receive Staff Report No. P&R-19-003 for information, provide any additional direction to staff as the COTW considers advisable, and direct staff to prepare a report for Council's consideration.
  2. Direct staff to apply the Committee's selection criteria to the eligible projects and provide recommendations to Council in March. Carried Unanimously.
- 7. PUBLIC QUESTION AND COMMENT PERIOD**  
**Excluding items which are or have been the subject of a Public Hearing. Limit of two minutes per speaker.**
- Jordan Stanger-Ross, *resident*, in support of residents given priority for input however the views of non-residents are also valuable as we live in an integrated community.
- Lee Mauro, *resident*, encouraged Council to consider options other than a Japanese Tea House for Gorge Point Park.
- Maggie Ruth Thompson, *resident*, in support of the Japanese Tea Garden and encouraged more gardens in the community.
- 8. ADJOURNMENT**
- Moved by Councillor Brame, seconded by Councillor Hundleby: That the Special Committee of the Whole meeting be adjourned at 7:36 PM. Carried Unanimously.

---

MAYOR BARBARA DESJARDINS  
THIS date DAY OF month, 2019

---

ANJA NURVO, CORPORATE OFFICER  
CERTIFIED CORRECT



**VICTORIA  
POLICE**

**Q4**

**FRAMEWORK AGREEMENT QUARTERLY REPORT**

Submitted to the Township of Esquimalt

February 27, 2019

## Chief Constable's Message

It is my pleasure to present the final quarterly report of 2018. As 2018 drew to a close, the fourth quarter presented a number of successes including: recommended charges against two people accused of committing numerous fraudulent purchases in Victoria and Esquimalt; three successful investigations by our Internet Child-Exploitation (ICE) Investigator resulting in recommended charges against three separate men; recovery of hundreds of stolen items; numerous drug seizures; the successful referral of two Assertive Community Treatment clients to the Therapeutic Recovery Community (TRC); and review of all graffiti images reported and received by VicPD. In this quarter, the volume of mental health related and resource intensive occurrences were also highlighted. Additional challenges highlighted this quarter include: the increase in prevalence of crimes with a cyber-component, congregation of youth in the downtown Esquimalt Township core; and hospital wait times for Section 28 apprehensions.

VicPD continues to remain responsive to the unique needs of individuals and communities via meaningful engagement and mutual dialogue through a variety of formats. This quarter, members of our Senior Management Team, VicPD officers, civilian staff, volunteers, and Reserves participated in a total of 49 community events, including: Halloween Bonfire, Remembrance Day Ceremony at the Esquimalt Cenotaph, Esquimalt Christmas Light Parade, Esquimalt Holiday Luncheon event for senior citizens, the Law Enforcement Torch Run benefiting BC Special Olympics, and the VicPD Volunteer Appreciation event.

VicPD continues to follow an intelligence-led policing approach through our Strategic Operations Council, which sets out the department's priorities within the jurisdictions served by VicPD.

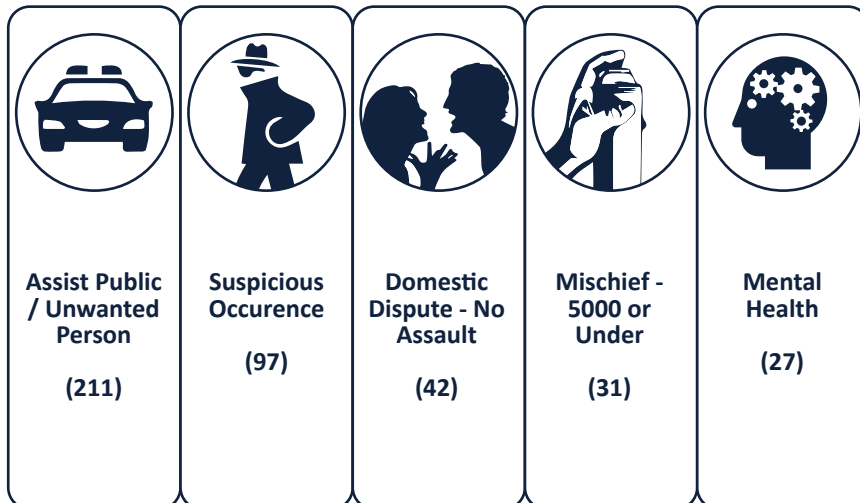


Del Manak  
Chief Constable

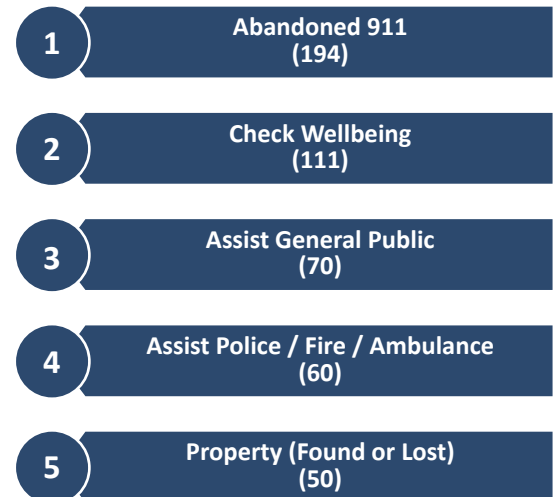
# Q4

# IN REVIEW

## TOP 5 REPORTED OCCURRENCES IN THE TOWNSHIP OF ESQUIMALT



## TOP 5 CALL TYPES - CALLS FOR SERVICE (TOWNSHIP OF ESQUIMALT)



## DISPATCHED CALLS FOR SERVICE IN THE TOWNSHIP OF ESQUIMALT

	Priority 1	Priority 2	Priority 3	Priority 4
2018	118	250	441	124
2017	105	200	423	114
Response Benchmark Met?	No	No	Yes	Yes

## NUMBER OF CROSS-OVERS OUTSIDE JURISDICTION

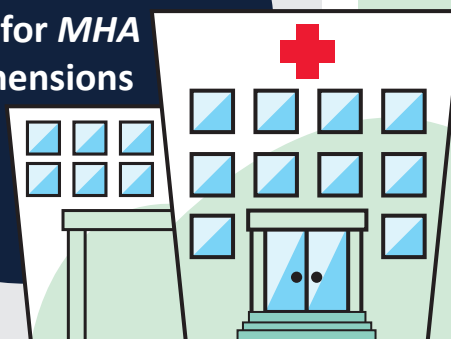
**150**  
Victoria to Esquimalt

**104**  
Esquimalt to Victoria

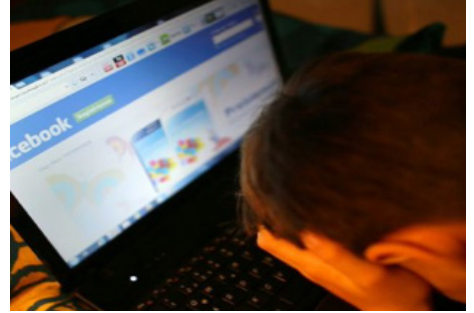
**327**  
Media Requests

**1347**  
Volunteer Hours Logged

**345**  
Hours Spent in Hospital Wait Rooms for MHA Apprehensions



## HIGHLIGHTS: INVESTIGATE SERVICES DIVISION



FRAUD	MISSING PERSONS	ONLINE CHILD-EXPLOITATION
-------	-----------------	---------------------------

FRAUD	MISSING PERSONS	ONLINE CHILD-EXPLOITATION
-------	-----------------	---------------------------

FRAUD	MISSING PERSONS	ONLINE CHILD-EXPLOITATION
-------	-----------------	---------------------------

After an investigation into numerous fraudulent purchases committed over the course of two months throughout Victoria and Esquimalt, and the execution of a search warrant, the Crime Reduction Unit (CRU) recommended several charges against two people.

It is alleged that a suspect would enter a business and once they were handed the Point of Sale terminal to pay, the purchasers would manually enter an authorization code causing an override on the system, resulting in a 'forced sale'. While this allows a merchant to bypass authorization, the process is vulnerable to exploitation by criminals.

There were 49 Missing Person Investigations (42 occurring in Victoria; seven occurring in Esquimalt) in Q4. One significant file included a 22-year-old female who was reported missing on the morning of November 28<sup>th</sup> by a local shelter. The female was involved in a high-risk lifestyle and had not been seen since November 21<sup>st</sup>. An initial investigation uncovered that the female may have gone to the mainland. The female's information was added to the police computer system as a missing person and a message was sent to Vancouver Police. After several follow-ups, on December 5<sup>th</sup>, a shelter staff member confirmed the missing female was seen by a street nurse in Vancouver, and was found safe the night of December 4<sup>th</sup> and the file was closed. The VicPD file includes 26 text pages and five follow-ups.

Three separate investigations by VicPD's dedicated Internet Child-Exploitation Investigator (ICE) resulted in recommended charges against three men: (1) Multiple charges were recommended against a 61-year-old Esquimalt man including: luring a child under 14/16 years old, making child pornography, possessing of child pornography, etc.; (2) A second Victoria investigation resulted in one charge of luring a child under 16 against a 28-year-old man from View Royal who has resided in Canada illegally since 2014: and (3) A third investigation resulted in two charges being recommended against a 42-year-old Esquimalt man for possessing child pornography and making available child pornography.

## EMERGING TRENDS / CONCERNS



Cybercrimes and crimes with a cyber component remain on the rise. The VicPD has seen an increase in files related to cyber-fraud and the online victimization of children, and according to the 2018 *National Cyberthreat Assessment* (2018), cybercrime is the cyber threat most likely to affect Canadians and Canadian businesses in 2019. While cybercrimes continue to increase in prevalence, scope, and impact; resources will determine VicPD's ability to investigate these crimes. For example, due to resourcing, VicPD's ICE Investigator can currently only investigate 1% of offenders identified as actively engaging in the trade of images of child sexual abuse in Victoria / Esquimalt and the surrounding area.



## HIGHLIGHTS: ESQUIMALT DIVISION



### MENTAL HEALTH RELATED OCCURRENCES

Patrol responded to numerous occurrences with a mental health component this quarter including: (1) a domestic between two siblings resulting in minor injuries, as well as a domestic where a woman showed signs of self-harm. One sibling and the woman were sectioned under the MHA and transported to hospital; (2) a youth with deteriorating mental health who was reported as missing from West Shore; (3) a man suffering from psychosis who was reported missing; (4) a suicidal man claiming he cut his wrists - later located and deemed not suicidal; and (5) a man who walked into the water in an attempt to commit suicide. In Q4, VicPD and Esquimalt Patrol spent 345 hours in hospital wait rooms for MHA apprehensions. Of the 345, 54 hours are associated to calls in Esquimalt.



### RESOURCE INTENSIVE OCCURRENCES

Q4 saw numerous resource intensive occurrences including responding to: (1) a man threatening another man with a large butcher knife then barricading himself in his residence and refusing to come out. The man eventually came out and was arrested; (2) a man who assaulted a cab driver and stole the cab driver's taxi, driving it through the Saxe Point area and eventually entering Sax Point park and crashing into a wall. The man was transported to hospital for treatment; (3) a highly intoxicated youth believed to be in danger to herself and initially refusing transport home by police. Eventually, she agreed to be transported by police; and (4) a search for a man threatening suicide by ingesting numerous pills. The man was eventually located and transported to Royal Jubilee Hospital for treatment.



### COMMUNITY RESOURCE OFFICERS

In Q4, Community Resource Officers (CROs) attended and participated in a number of community events including: Halloween Bonfire, Celebration of Lights Parade, the Esquimalt Holiday Luncheon event for senior citizens, and the Law Enforcement Torch Run for BC Special Olympics. CROs also provided emergency preparedness training to volunteers, a Halloween safety talk to 20 preschoolers, and a cyber-fraud prevention presentation to citizens of Grafton Lodge.

Additionally, CROs reviewed all graffiti images reported and received by VicPD. All images were labelled, sorted, and stored in the graffiti folders to be used to assist in identifying and prosecuting graffiti suspects.

## EMERGING TRENDS / CONCERNS



The congregation of youth in the downtown Esquimalt Township core on weekends is an ongoing concern. Youth from various communities socialize in this area, and while they are not engaging in criminal behaviour, several calls have been made to police and onto social media. Additionally, there is a need for select problem youth from outside communities to be monitored. Community Resource Officers continue to liaise with youth and parents of youth to monitor and mitigate any issues, and also met with Central Middle School staff after the school councillor requested a meeting with police.

## HIGHLIGHTS: STRATEGIC OPERATIONS COUNCIL



### INTELLIGENCE GROUP

Members of the Analysis and Intelligence Section (AIS) identified a local man believed to be heavily involved in the trafficking of fentanyl and cocaine in Greater Victoria, including a significant presence in VicPD's service area. This information was provided to Strike Force and the Crime Reduction Unit (CRU), and an investigation was conducted. The identified man was previously charged with drug offences, and was already on bail awaiting a trial date. Investigators believed he was engaged in further criminal activity and was breaching his bail conditions.

In September, VicPD members executed a search warrant at the man's residence and located \$40,000 in Canadian currency believed to be proceeds of drug crime, as well as evidence of breach of bail conditions. Further evidence led members to believe that the man was going to flee from Victoria or Canada, to avoid trial. In October, members of Strike Force, CRU, and the Greater Victoria Emergency Response Team attempted to arrest the man in his vehicle, but he escaped arrest and fled. He was tracked to the Horseshoe Bay ferry terminal, arrested by members of Strike Force, CRU, and Vancouver Police, and then transported to custody where he remained until his court date. He was convicted of offences related to the loaded handgun and possession for the purpose of trafficking fentanyl, and remains in custody awaiting sentencing.

### MENTAL HEALTH / SOCIAL DISORDER GROUP

The Analysis and Intelligence Section (AIS) works in conjunction with the Strike Force surveillance team, the Crime Reduction Unit (CRU), and the Integrated Mobile Community Response Team (IMCRT). These teams meet on a weekly basis, and are joined by representatives from the Community Services Division (CSD), Esquimalt Division, Patrol, and the Investigative Services Division (ISD). Each week AIS analysts provide an overview of crime trends and individuals identified as high call generators by the Early Warning System (EWS). High call generators are persons who may be experiencing decompensating mental health in the community and/or commit minor offences (fights, disturbances, mischiefs, nuisance, and other public disorder calls) that result in increased calls to police.

Identification of trends and individuals requiring immediate support allows VicPD to use the expertise of Community Resource Officers, IMCRT, CRU, ISD, and Assertive Community Treatment members to mobilize individualized community resources and support services. For those individuals identified as experiencing decompensating mental health, this allows IMCRT to intervene quicker, while fostering more efficient information sharing with Island Health to intervene before the person reaches an acute crisis.

### EMERGING TRENDS / CONCERNS



The Strategic Operations Council identified a number of changes and/or trends in the department's activities including: (1) increase in fraud; however, differing from traditional fraud in that new types of fraud increasingly include a cyber component and can be seen in the form of scams. Increasingly, frauds are also targeting seniors; (2) an increase in online sex exploitations, assaults, and harassments; (3) a shift in property crime to theft in general, specifically bike thefts and shoplifting. Theft from City parkades continues to be problematic; (4) an increase in public disorder, specifically unwanted person and By-law; and (5) an increase in assist fire, ambulance, and By-law occurrences.



## HIGHLIGHTS: COMMUNITY ENGAGEMENT DIVISION

**327**  
MEDIA  
REQUESTS

**57**  
MEDIA  
RELEASES

**155**  
ACTIVE  
BLOCK  
WATCH  
GROUPS

**1347**  
VOLUNTEER  
HOURS  
LOGGED



### PUBLIC AFFAIRS

On the night of Friday, October 16th, Constable Rutherford and Bowen Osoko conducted a tweet-along to share with the public the types of calls Patrol members respond to, and how busy a Patrol shift is. This proved to be a successful application of VicPD's "Community First" engagement strategy which aims to conduct direct engagement with our citizens. In addition to the notable social media outreach, numerous traditional media outlets including CFAX, News Talk 1130, Victoria Buzz, Times Colonist, CBC Victoria, and The Ocean 98.5 generated stories on this initiative. As a result of this event, the VicPD earned 66 new followers over that weekend and had a potential reach of 389,179 individuals.

### BLOCK WATCH

There are currently 113 Block Watch groups in Victoria and 42 in Esquimalt. New Captains and participants are continually added and our Reserve Constables make regular presentations to Block Watch groups. In October, a survey was launched to gather information from all Block Watch Captains and participants. There were 386 responses to the survey, a 10% response rate. In December, we hosted the VicPD Block Watch and Watch Commander's Open House to report back on the survey results. The information learned through the survey and community engagement event will be used to set the course and launch new initiatives for the program in 2019.

### VOLUNTEER SERVICES

Currently there are a total of 57 active volunteers. In Q4, Crime Watch volunteers participated in 74 team deployments including Speed Watch, Cell Watch, and Lock Out Auto Crime, checking 15, 537 vehicles. A Crime Watch team also joined Volunteer Services Coordinator Tara, in presenting information about volunteer opportunities at the VicPD, and in particular, Speed Watch to the James Bay Neighbourhood Association. Lastly, volunteers attended the Esquimalt Light Parade and handed out candy. To recognize the hard work and commitment of our volunteers and Reserves, an appreciation dinner was held at the end of November.



## HIGHLIGHTS: KEY MEETINGS AND COMMUNITY EVENTS



Esquimalt  
Christmas Light  
Parade

Halloween  
Bonfire



Esquimalt Holiday  
Luncheon

VicPD Community  
Coffee

Block Watch  
& Watch  
Commander's  
Open House



Law Enforcement  
Torch Run for BC  
Special Olympics

Remembrance  
Day Ceremony at  
Esquimalt  
Cenotaph



BC Police Honours  
Ceremony



Halloween Safety  
Talk

VicPD Volunteer  
Appreciation Night



VicPD Halloween  
Contest

Defense on the  
Dock Open House

## UPDATE: FINANCIAL SERVICES DIVISION



As at the end of the year the preliminary net financial position was 99.1% of the approved budget. The City of Victoria has completed most but not all of their yearend procedures and some adjustments may yet still be required that affect the final financial position.

At this time we expect a net surplus of approximately \$413,621. Under the terms of the Framework Agreement surplus funds will be used to fund the Financial Stability Reserve to its maximum limit, with remaining funds going towards the Employee Benefit Obligation Reserve, until the Employee Benefit Obligation is fully funded. At the end of 2017 there was a shortfall of \$715,273 in the reserve. The actuarial valuation of the obligation for 2018 will be available by April 2019.

# APPENDIX

## Number of Dispatched Calls in Each Municipality\*

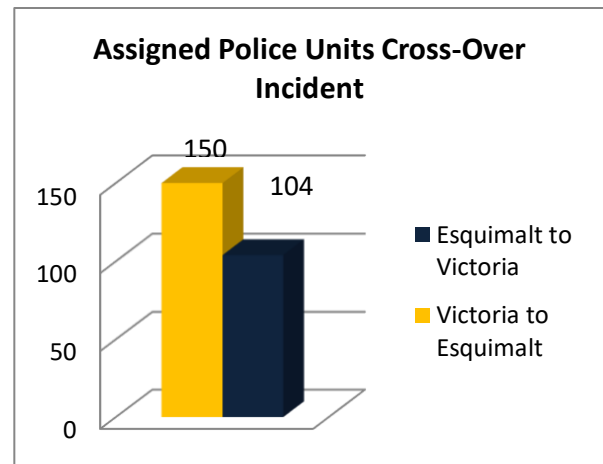
Dispatched Calls for Service by Municipality										
	Priority 1		Priority 2		Priority 3		Priority 4		Grand Total	
	Q4 2017	Q4 2018	Q4 2017	Q4 2018	Q4 2017	Q4 2018	Q4 2017	Q4 2018	Q4 2017	Q4 2018
Victoria	652	723	1966	2080	4446	4782	1350	1540	8414	9125
Esquimalt	105	118	200	250	423	441	114	124	842	933
Outside	4	2	6	3	28	11	4	6	42	22
Grand Total	761	843	2,172	2,333	4,897	5,234	1,468	1,670	9,298	10,080
Note* All calls dispatched to Esquimalt do not include calls to Vic West										

\*Please note that statistics for previous periods may not match existing published reports because those figures can change over time. The data presented in this report is taken from the Police Records Information Management Environment (PRIME). This data is based on the day that it is extracted from PRIME, but due to ongoing investigations and internal quality control efforts, this information is subject to change including addition, deletion, and reclassification.

## Number of Cross-Overs outside Jurisdiction

The chart to the right details the number of incidents where police units were required to cross between Dedicated Municipal Division jurisdictional boundaries to provide assistance in relation to a call for service.

*Note: These figures reflect Vic West as being part of VicPD's Esquimalt Division's jurisdiction. Therefore, these figures show the number of "bridge cross-overs" in both directions.*



## Response Times to Calls against New Benchmarks

Priority	Definition	Response Benchmark*	Victoria	Esquimalt
Priority 1	Requires urgent attention, life-threatening	Officer(s) on scene in <b>7 minutes</b> or less, 95% of the time	No	No
Priority 2	Requires immediate attention, serious, may not be life-threatening	Officer(s) on scene in <b>12 minutes</b> or less, 90% of the time	No	No
Priority 3	Routine attention, no current threat to life or property	Officer(s) on scene in <b>40 minutes</b> or less, 90% of the time	Yes	Yes
Priority 4	Event must be documented, may or may not require police attendance	Officer(s) on scene in <b>90 minutes</b> or less, 90% of the time	Yes	Yes

\*Response times are calculated using "time received" to "time on scene" using standard police data analyst quality control methodology. Benchmarks were established using 4 metrics: response standards established by other police agencies where available, five-year call response data, 2017 Community Survey responses regarding community

response expectations, and overall assessment of reasonableness by the VicPD Senior Management Team. These benchmarks are subject to revision following a trial period of at least six months.

### Top 5 Call Types - Calls for Service

Victoria				
Top 5 Call Types	Q4 2018	Rank	Q4 2017	Rank
ABANDONED 911	2,044	1	1,913	1
UNWANTED PERSON	1,664	2	1,512	2
CHECK WELLBEING	1,004	3	930	3
THEFT	859	4	761	4
PROPERTY (LOST/FOUND)	626	5	604	5
Grand Total (All call type categories)	13,482		12,515	
Esquimalt				
Top 5 Call Types	Q4 2018	Rank	Q4 2017	Rank
ABANDONED 911	194	1	160	1
CHECK WELLBEING	111	2	87	2
ASSIST GENERAL PUBLIC	70	3	82	3
ASSIST POLICE / FIRE / AMBULANCE	60	4	67	4
PROPERTY (LOST/FOUND)	50	5	42	7
Grand Total (All call type categories)	1,275		1,165	

### Top 5 Reported Occurrences for Each Municipality

Victoria				
	Q4 2018	Rank	Q4 2017	Rank
ASSIST PUBLIC / UNWANTED PERSON	1,933	1	1,882	1
SUSPICIOUS PERSON / VEHICLE / OCCURRENCE	531	2	503	2
THEFT FROM VEHICLE	435	3	329	3
THEFT UNDER 5,000	294	4	205	8
PROPERTY - FOUND OR LOST	286	5	287	5
Grand Total (All occurrence categories)	8,579		8,237	
Esquimalt				
	Q4 2018	Rank	Q4 2017	Rank
ASSIST PUBLIC / UNWANTED PERSON	211	1	207	1
SUSPICIOUS PERSON / VEHICLE / OCCURRENCE	97	2	72	2
DOMESTIC DISPUTE - NO ASSAULT	42	3	41	3
MISCHIEF - 5,000 OR UNDER	31	4	26	5
DISTURBED PERSON	27	5	24	7
Grand Total (All occurrence categories)	915		873	

## ANNUAL TABLES

### Number of Dispatched Calls in Each Municipality\*

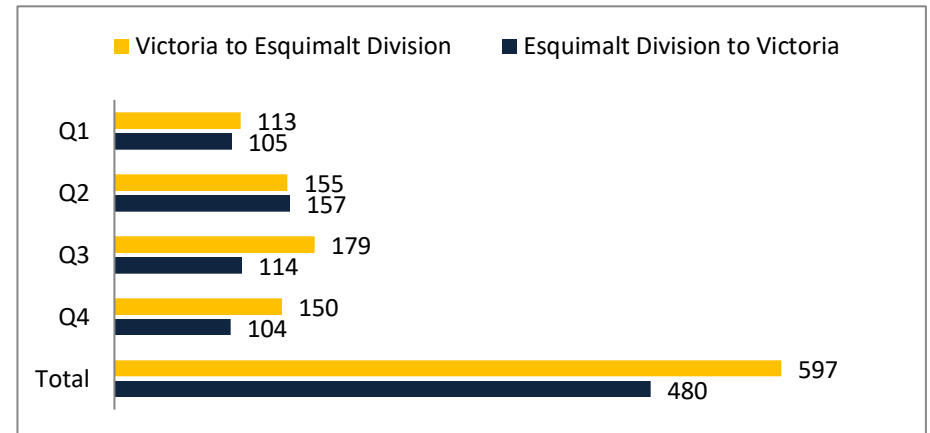
Dispatched Calls for Service by Municipality																
	Priority 1				Priority 2				Priority 3				Priority 4			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Victoria	577	720	742	723	1951	2267	2453	2080	4405	4949	5287	4782	1275	1412	1549	1540
Esquimalt	110	112	108	118	195	218	268	250	368	447	530	441	109	136	128	124
Outside	3	0	1	2	6	10	5	3	23	16	19	11	2	5	5	6
Grand Total	690	832	851	843	2152	2495	2726	2333	4796	5412	5836	5234	1386	1553	1682	1670
Note* All calls dispatched to Esquimalt do not include calls to Vic West																

\*Please note that statistics for previous periods may not match existing published reports because those figures can change over time. The data presented in this report is taken from the Police Records Information Management Environment (PRIME). This data is based on the day that it is extracted from PRIME, but due to ongoing investigations and internal quality control efforts, this information is subject to change including addition, deletion, and reclassification.

### Number of Cross-Overs outside Jurisdiction

The chart to the right details the number of incidents where police units were required to cross between Dedicated Municipal Division jurisdictional boundaries to provide assistance in relation to a call for service.

*Note: These figures reflect Vic West as being part of VicPD's Esquimalt Division's jurisdiction. Therefore, these figures show the number of "bridge cross-overs" in both directions.*



### Response Times to Calls against New Benchmarks

\*Response times are calculated using "time received" to "time on scene" using standard police data analyst quality control methodology. Benchmarks were established using 4 metrics: response standards established by other police agencies where available, five-year call response data, 2017 Community Survey responses regarding community response expectations, and overall assessment of reasonableness by the VicPD Senior Management Team. These benchmarks are subject to revision following a trial period of at least six months.



Priority	Definition	Response Benchmark*	Victoria				Esquimalt			
			Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Priority 1	Requires urgent attention, life-threatening	Officer(s) on scene in <b>7 minutes</b> or less, 95% of the time	No	No	No	No	No	No	No	No
Priority 2	Requires immediate attention, serious, may not be life-threatening	Officer(s) on scene in <b>12 minutes</b> or less, 90% of the time	No	No	No	No	No	No	No	No
Priority 3	Routine attention, no current threat to life or property	Officer(s) on scene in <b>40 minutes</b> or less, 90% of the time	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Priority 4	Event must be documented, may or may not require police attendance	Officer(s) on scene in <b>90 minutes</b> or less, 90% of the time	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

### Top 5 Call Types - Calls for Service

Victoria				
Top 5 Call Types	2018	Rank	2017	Rank
ABANDONED 911	7,855	1	6,955	1
UNWANTED PERSON	6,215	2	5,653	2
CHECK WELLBEING	4,576	3	4,469	3
THEFT	3,712	4	3,320	4
PROPERTY (LOST/FOUND)	2,716	5	2,675	6
Grand Total (All call type categories)	53,962 <sup>1</sup>		51,188	
Esquimalt				
Top 5 Call Types	2018	Rank	2017	Rank
ABANDONED 911	691	1	612	1
CHECK WELLBEING	412	2	473	2
ASSIST POLICE / FIRE / AMBULANCE	293	3	296	3
DOMESTIC	241	4	212	6
THEFT	230	5	220	5
Grand Total (All call type categories)	4,984		4,979	

<sup>1</sup> Overall Calls for Service for Victoria was 59,095. 58, 946 were associated with VicPD's jurisdiction. The remaining 149 calls, VicPD handled for outside jurisdictions.



# CORPORATION OF THE TOWNSHIP OF ESQUIMALT

Municipal Hall  
1229 Esquimalt Road  
Esquimalt, B.C. V9A 3P1

## Staff Report

---

**File #:**19-112

---

### REQUEST FOR DIRECTION

**DATE:** March 6, 2019

Report No. EPW-19-008

**TO:** Laurie Hurst, Chief Administrative Officer

**FROM:** Jeff Miller, Director of Engineering and Public Works

**SUBJECT:**

Signage within Road Corridors at Gateway Locations

**ESSENTIAL QUESTION:**

Should the Township allow semi-permanent/permanent signage to be installed within the Road Corridor for the purpose of advertising for non-profit community organizations to promote their regular activities?

**RECOMMENDATION:**

That the COTW receive Staff Report EPW-19-008 for information, provide any additional direction to staff as the COTW considers advisable, and direct staff to prepare a report for Council's consideration.

**BACKGROUND:**

The Township has received requests from the Esquimalt Farmers Market that they would like to have semi-permanent/permanent signage located at gateway locations into the Township to advertise their events. They are the first organization that has officially made this request. Other organizations have suggested that having this type of advertising would be desirable but have not made a request.

At this time, the Township does allow advertising to occur on the solid waste collection vehicles. The practice is regulated by Council Policy E&PW-05 Advertising on Municipal Solid Waste Vehicles. The history of this policy can be found in two reports (EPW-016-035 and EPW-017-009).

The Township does currently allow for short term/non-permanent signage to be placed within the Road Corridor. This is for events such as Buccaneer Days or Ribfest.

Currently the only signage in place at gateway locations is Township signage welcoming individuals to the Township. Gateway locations are:

- Admirals Road (east of Maplebank Road)
- Esquimalt Road (Dominion Road)
- Craigflower Road (east of Admirals Road and pole mounted one sign at Arm Street)

There are also very small gateway signs that identify that you are entering the Township on the east and west end of the E & N Rail Trail and the east end of the Westbay Walkway.

## **ISSUES:**

The focus of this Report is to review whether a policy should be developed in order to govern and regulate the placing of third party advertising within the Road Corridor.

There are two options available:

- Option 1 - maintain status quo (no advertising)
- Option 2 - develop a Council Policy to govern and regulate advertising at gateway locations

### Option 1

Under this option, the Township would not make space available within the Road Corridor for advertising of this nature.

### Option 2

For this option, a Council Policy would be developed that set out the requirements for signage for potential users. The main points of policy would cover:

- Who would be eligible to advertise at the gateway locations?
- What messaging would be acceptable?
- What type of sign(s) is required?
  - Material type
  - Ground mounted or suspended
- Is there space available at the various gateway locations to accommodate the new sign(s)?
- How would the new sign(s) meet the Sign Regulation Bylaw, 1996, No. 2252?
- Who is responsible for the cost of construction of the sign(s)?
- Who is responsible for the cost of maintenance of the sign(s)?

## **ALTERNATIVES:**

1. That the COTW receive Staff Report No. EPW-19-008 for information, provide any additional direction to staff as the COTW considers advisable, and direct staff to prepare a report for Council's consideration.
2. That the COTW provide alternative direction to staff.
3. That the COTW request further information from staff.





10 December 2018

Esquimalt (Township)  
1229 Esquimalt Road  
Esquimalt, BC V9A 3P1

CORPORATION OF THE TOWNSHIP OF ESQUIMALT		
For Information:		
<input type="checkbox"/> CAO	<input type="checkbox"/> Mayor/Council	
RECEIVED: JAN 08 2019		
Referred: <u>Anja</u>		
<input type="checkbox"/> For Action	<input type="checkbox"/> For Response	<input type="checkbox"/> COTW
<input type="checkbox"/> For Report	<input checked="" type="checkbox"/> Council Agenda	<input type="checkbox"/> IC



**Georgia Strait Alliance**  
Caring for Our Coastal Waters

Dear Mayor and Council,

**Re: Your local climate change impacts and the fossil fuel industry**

Congratulations on your election as the Mayor and Council of Esquimalt. We know that you have each run because you want to help your community be as strong as it can.

We are writing further to our January 25<sup>th</sup>, 2017 letter (copy enclosed), to again ask you to take action to protect your community and taxpayers from the impacts and costs of climate change by holding fossil fuel companies accountable for a share of those climate costs. Specifically, we would like you to:

- Begin tracking the costs of climate change that are being incurred by your community; and
- Join the more than a dozen BC local governments that have sent Climate Accountability Letters to 20 of the world's largest fossil fuel companies demanding that they pay a share of the costs of climate change.

### Understanding the costs of climate change

A large majority of the local government mayors and councillors that we've spoken with since our initial letter was sent know that climate change is harming their communities.

Some communities have been on the front-lines, with evacuations and destruction from wildfires, floods and droughts that were almost certainly made worse due to climate change. But even communities which have not faced such catastrophic events are finding that the costs of building and maintaining infrastructure such as roads, storm-drains, sea-walls, and other structures impacted by weather or which have to be designed with future climatic conditions in mind, are higher than they used to be, due to the reality of a changing climate.

There are also real costs in planning for climate change adaptation and implementing those plans, even if, in the long run, those steps will save taxpayer dollars (by avoiding even greater climate costs). Responsible financial managers know that they need to take action to prepare their communities for climate change, and to avoid massive future catastrophes.

While a handful of municipalities have begun to estimate what their current<sup>1</sup> and future climate costs<sup>2</sup> are likely to be, most local governments have not yet turned their minds to this important question – which is

<sup>1</sup> For example, the City of Powell River (Minutes, 15 March 2018, Agenda Item 7-7), instructed its staff to "incorporate climate change adaptation and mitigation costs into the City's Asset Management Plans."

<sup>2</sup> For example, City of Vancouver staff have estimated the costs of municipal infrastructure required to address sea-level rise to 2100 at \$1 billion: <https://council.vancouver.ca/20180725/documents/pspc2.pdf>.

unfortunate, because it undermines their ability to manage for financial pressures and prepare their communities for climate change.

In the age of climate change, responsible financial management demands that we start to get a handle on what climate change is costing, and will cost, our communities, and begin the discussion of how we will collectively pay for those costs.

We hope that you will instruct your staff to begin identifying and tracking climate change costs through your existing assessment and infrastructure planning and management, climate adaptation planning and other steps related to climate change.

### **Seeking costs recovery**

In our January 25<sup>th</sup>, 2017 letter we challenged your community to take action to hold fossil fuel companies accountable for a share of the costs of climate change that your community is experiencing. Here are two good reasons that a growing number of communities in BC and elsewhere are doing just that.

#### **1. Fiscal responsibility**

As local governments struggle to come to grips with the rising tide of climate change costs, it's becoming increasingly important to ask how we will collectively pay for those costs. While the provincial or federal governments may help, it's unrealistic to demand that taxpayers (whether local, provincial or federal) pay 100% of the costs, while fossil fuel companies take no responsibility for the harm caused by their products, while pocketing billions of dollars in profits.

We know that our communities are built around the automobile and cheap fossil fuels, and taxpayers will need to pay some of the costs of climate change. But that doesn't mean that the companies which profited most from the fossil fuel economy shouldn't pay their fair share.

Indeed, it would be fiscally irresponsible for BC's municipalities to pass 100% of those costs on to their taxpayers without seeking to recover some share of those costs from corporations which have directly profited from fossil fuel extraction and sales. Just 20 global fossil fuel companies are responsible, through their products and operations, for almost 30% of greenhouse gas emissions in the atmosphere today.<sup>3</sup>

According to a 2017 poll conducted by Justason Market Intelligence (JMI), 82% of British Columbians support the basic idea that fossil fuel companies should pay a share of the costs of climate change. There is broad support in every region of the province.

#### **2. Fighting climate change**

When powerful corporations profit from pollution, while the public pays the true costs, those companies have a strong economic incentive to keep on producing polluting products. Chevron, Exxon and other global fossil fuel companies have made a lot of money in recent decades – and funnelled those funds into lobbying against

---

<sup>3</sup> [http://www.climateaccountability.org/carbon\\_majors\\_update.html](http://www.climateaccountability.org/carbon_majors_update.html) (last accessed 26 October 2016) which is an update of Richard Heede's peer reviewed paper: Heede, R. "Tracing anthropogenic carbon dioxide and methane emissions to fossil fuel and cement producers, 1854–2010", *Climatic Change* (2014) 122: 229. doi:10.1007/s10584-013-0986-y.

climate action and funding misinformation about climate science instead of offering the alternatives and renewable energy.<sup>4</sup>

The perception that the fossil fuel industry is profitable – and cheaper than renewable energy – results from the fact that it has never paid for the harm caused by its products, distorting our economy and making it extremely difficult for the world to move away from fossil fuels.

Local governments have a unique power to demand that these companies start taking responsibility for harm caused by their products. We're not just talking Canadian companies – there are legal and non-legal options to demand accountability from global companies for their global sales and operations.<sup>5</sup>

When Communities demand that fossil fuel companies take responsibility for the true costs of their products, fossil fuel companies and their investors face potential risks that they must start factoring into their business decisions. In addition, the public has a valuable opportunity to learn about the relationship between increased local climate costs and the fossil fuel economy.

In short, local government action to hold fossil fuel companies accountable for local climate costs can play a powerful role in the fight against climate change.

### **Taking Action – Climate Action Letters**

Once we realise that fossil fuel pollution is harming our communities, and that we can't afford to pay those costs alone, the first step in demanding accountability from fossil fuel companies is to start talking publicly to those companies about your climate costs and their responsibility to pay a fair share of those costs.

That's why 15 local governments from across BC (plus the Association of Vancouver Island and Coastal Communities, representing 53 local governments) have written to 20 of the world's largest fossil fuel companies demanding that they pay their fair share of local climate costs.<sup>6</sup> Climate Accountability Letters are easy and cheap and yet signal that you're aware of how difficult climate costs will be and are looking for the fossil fuel industry to step up.

A Climate Accountability Letter will not (of course, but unfortunately) result in a cheque in the mail. Some municipalities have received replies from fossil fuel companies outlining their plans to reduce greenhouse gas emissions, so the letters are at least being read and considered. The letters also begin an important conversation with your citizens about how your community will deal with the impacts and costs of climate change.

Please consider this letter as a request for your Council to send a Climate Accountability Letter to the 20 largest fossil fuel companies, whose emissions represent 30% of global greenhouse gas emissions.<sup>7</sup> For more information on how and why to send a Climate Accountability Letter, please see *Climate Accountability Letters: An Introduction for Local Governments*.<sup>8</sup>

---

<sup>4</sup> CIEL. Smoke and Fumes: The Legal and Evidentiary Basis for Holding Big Oil Accountable for the Climate Crisis (Nov 2017), available at <https://www.ciel.org/reports/smoke-and-fumes/>, last accessed 26 October 2018.

<sup>5</sup> M. Byers, A. Gage et al. The Internationalization of Climate Damages Litigation. Washington Journal of Environmental Law and Policy, Vol 7(2), July 2017.

<sup>6</sup> For examples of letters sent by other local governments, visit [www.wcel.org/campaign-update](http://www.wcel.org/campaign-update).

<sup>7</sup> The addresses of the companies and their respective contributions to global greenhouse gases are available at [https://www.wcel.org/sites/default/files/file-downloads/carbonmajorsspreadsheet\\_final.xlsx](https://www.wcel.org/sites/default/files/file-downloads/carbonmajorsspreadsheet_final.xlsx).

<sup>8</sup> <https://www.wcel.org/publication/climate-accountability-letters-introduction-local-governments>.

If you do send a letter, please consider also writing to other local governments in your region, encouraging them to do the same.

### Taking Action – Beyond Letters

Sending a Climate Accountability Letter and/or tracking climate costs do not commit your Council to doing anything further. However, we hope that you will be interested in exploring further action that could lead to your recovering a fair share of your local climate costs from the fossil fuel industry. Please contact us at [agage@wcel.org](mailto:agage@wcel.org) if you would like to explore any of the following options:

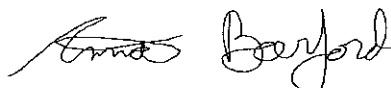
- **A class action lawsuit** – BC communities working together and pooling their resources might choose to bring a class action lawsuit against fossil fuel companies on behalf of all BC local governments, following the example of many U.S. local governments.<sup>9</sup> According to the 2017 JMI poll, 63% of British Columbians support litigation by their local government to recover the fossil fuel industry's share of local climate costs.
- **Provincial legislation** – BC's local governments can add their voices to those asking that BC enact laws to clarify the legal responsibility of fossil fuel companies for local climate costs. Such legislation has been debated in Ontario's legislature,<sup>10</sup> while more than 50 BC-based organizations have called on Premier John Horgan to enact a similar law.<sup>11</sup>
- **International treaties** – BC local governments can ask the Canadian government pursue a climate damages tax, levied on global fossil fuel companies, in their negotiations of global climate treaties.<sup>12</sup>

We would be happy to provide your Council with further information about climate costs, Climate Accountability Letters or any of the above options to hold fossil fuel companies accountable.

Sincerely,



Andrew Gage,  
Staff Lawyer



Anna Barford,  
Community Organizer

Enclosures

---

<sup>9</sup> <https://insideclimatenews.org/news/04042018/climate-change-fossil-fuel-company-lawsuits-timeline-exxon-children-california-cities-attorney-general>.

<sup>10</sup> <https://www.ola.org/en/legislative-business/bills/parliament-42/session-1/bill-37>.

<sup>11</sup> <https://www.wcel.org/publication/joint-letter-premier-horgan-liability-climate-related-harms-act>.

<sup>12</sup> See the Climate Damages Tax Declaration at <https://www.stampoutpoverty.org/cdt/climate-damages-tax-declaration/>.

**OPEN LETTER TO BC LOCAL GOVERNMENTS**  
**ATTN: Mayor & Council, all BC local governments**  
January 25, 2017

Dear Sirs/Mesdames:

**Re: We must hold fossil fuel companies responsible for climate change**

Wildfires. Drought. Flooding. Rising sea levels. Climate change is already reshaping and impacting BC communities in profound and frightening ways. As unchecked fossil fuel pollution continues to push global temperatures ever higher, we are frightened for our communities, for communities around the world, and for the world we leave our children. These impacts are still more challenging for vulnerable groups - the poor, Indigenous people, women and children - who are often unable to respond to unexpected weather or other climate impacts.

But there is hope. If the fossil fuel companies - whose products are the major drivers of climate change - had to pay even a fraction of the associated climate costs, they would not be able to out-compete renewables and would pivot towards sustainable alternatives without delay. BC communities can play a key role in demanding accountability from the fossil fuel industry for the harm that they are causing our communities, and challenge the myth that the fossil fuel economy can continue business as usual despite the destruction it is causing to our atmosphere.

The fossil fuel industry is keen to avoid a conversation about its responsibility for climate change. Just 90 entities - primarily fossil fuel companies - have caused almost 2/3 of human caused greenhouse gas emissions, and just three - Chevron, Exxon Mobil and Saudi Aramco - are responsible for almost 10%<sup>1</sup>! Like the tobacco industry before it, Big Oil relies on the perception that individual consumers are responsible for climate change while pocketing billions of dollars in profits from products that they know are disastrous for our atmosphere and communities around the world.<sup>2</sup>

BC and Canadian taxpayers will end up paying the costs of climate change in many different ways. But unless our communities demand that fossil fuel companies pay their fair share of these costs, this industry will continue pushing products that the world cannot afford to burn.

1. Heede, R. "Tracing anthropogenic carbon dioxide and methane emissions to fossil fuel and cement producers, 1854-2010 Climatic Change (2014) 122: 229. doi:10.1007/s10584-013-0986-y. See also <http://www.climateaccountability.org/> for emissions figures through to 2013.

2. <https://www.smokeandfumes.org/>; <https://insideclimatenews.org/content/Exxon-The-Road-Not-Taken>.



BC's local governments are well placed to play a global leadership role by demanding accountability. We can come together to start a new global conversation about the moral and legal responsibility of the fossil fuel industry for its role in fueling climate change.

**We – as BC-based community groups – support the Climate Law in our Hands Initiative and are asking you to:**

### 1. DEMAND FOSSIL FUEL ACCOUNTABILITY

It has been rare for anyone to even ask the fossil fuel industry to take responsibility for its role in causing the global crisis – and the local climate impacts like floods, wildfires and droughts. This avoidance of responsibility ends in BC – when you, and other local governments across the province, write to the world's fossil fuel companies asking them to take their fair share of responsibility for climate change.

This demand can take the form of a detailed invoice for climate costs or a letter simply enquiring as to the company's position on paying a fair share. It can be tailored to reflect the needs and capacity of each community.<sup>3</sup>

### 2. WORK TOWARDS A CLASS ACTION LAWSUIT

BC communities can demand accountability from the fossil fuel industry in a variety of ways, but if necessary, we may need local governments to demand accountability through the courts.

Lawyers at West Coast Environmental Law have exhaustively researched how a class action – a joint legal action brought by one or more “representatives” of BC's local governments – could be brought against major fossil fuel companies for their role in causing climate change.

We ask you to consider whether your municipality would be willing to launch a class action as a representative and/or how you might support a case launched by other local governments. BC communities need to come together and get behind this type of legal action. Bringing this case will make it clear that fossil fuel companies cannot avoid a legal conversation about accountability – and if we win, we will set a precedent that could change the world – putting us on a global path that will avoid more dangerous climate change.<sup>4</sup>

3. Sample accountability letters are available online at [www.climatelawinourhands.org/demand-accountability](http://www.climatelawinourhands.org/demand-accountability).

4. See <http://www.climatelawinourhands.org/bcclassaction> or have your lawyers speak with the Climate Law in our Hands team at West Coast Environmental Law for more information on the legal basis for a class action.





## Conclusion

Both of these actions, as well as a general public discussion about the role of fossil fuels in our future economy, are most likely to move forward if our communities understand how we are being, and will be, impacted by climate change. We urge you to work with your citizens, climate scientists and other experts in a publicly transparent way to explore what needs to be done to prepare your community for climate change.

Whether we realize it or not, our communities are facing a tidal wave of costs, debt and disaster relief arising from the many effects of climate change. It is time to ask whether we alone are going to bear those expenses, or whether the companies that have made billions of dollars creating this situation also bear some responsibility.

By demanding that those who profit the most from climate change pay their fair share, BC local governments can dramatically reshape the global conversation about climate change and the fossil fuel industry. Community groups around BC will be calling on fossil fuel companies to take responsibility for their role in causing the climate crisis and we hope that you will join us.

Signed by:

West Coast Environmental Law Association	350.org Canada	Canadian Association of Physicians for the Environment
Coalition to Protect East Kamloops	Douglas Channel Watch	Public Health Association of BC
Kelowna Chapter Council of Canadians	BC Yukon Kairos	KAIROS Metro Van
KAIROS BC/Yukon Kootenay Subregion	Pacific Wild	Prince George Public Interest Research Group
Silva Forest Foundation	Sierra Club BC	Climate Change in Focus
Blewett Conservation Society	Dogwood Initiative	We Love This Coast
West Kootenay EcoSociety	Gibson Alliance of Business and Community Society	Comox Valley Global Awareness Network
SFU350	Alliance4Democracy	Earthkeepers: Christians for Climate Justice
UBC Environmental Law Group	Sunshine Coast Conservation Association	Burnaby Residents Opposing Kinder Morgan Expansion-BROKE
Voters Taking Action on Climate Change	Comox Valley Council of Canadians	LeadNow
Wilderness Committee	Parksville Qualicum Beach KAIROS	Fraser Voices Association
The WaterWealth Project	Georgia Strait Alliance	Stand.earth
UBC350	Northwest Institute	Knox United Church
Citizens Against Urban Sprawl Society (CAUSS)	Friends of Wild Salmon Coalition	Association of Whistler Area Residents for the Environment
Atira Women's Resource	Friends of Morice Bulkley	Salmon Coast Field Station Society
MiningWatch Canada	My Sea to Sky	Saanich Inlet Network
The Canadian Youth Climate Coalition	Divest Victoria	
Council of Canadians	Wildsight	
Kitimat Terrace Clean Air Coalition	Greenpeace Canada	
	Burnaby Pipeline Watch	
	Environmental Defense Working Group	

Please direct any reply to this letter, including notice of any resulting agenda items or resolutions, to us c/o West Coast Environmental Law, 200-2006 West 10th Avenue, Vancouver, BC V6J 2B3, Fax: 604-684-1312, Email: [agage@wcel.org](mailto:agage@wcel.org).



Making a difference...together

Executive Services T: 250.360.3125  
625 Fisgard Street, PO Box 1000 F: 250.360.3076  
Victoria, BC V8W 2S6 www.crd.bc.ca

February 26, 2019

Mayor Desjardins and Council  
Township of Esquimalt

Via email: [mayorandcouncil@esquimalt.ca](mailto:mayorandcouncil@esquimalt.ca)

CORPORATION OF THE TOWNSHIP OF ESQUIMALT		
For Information:		
<input type="checkbox"/> CAO	<input type="checkbox"/> Mayor/Council	
<input type="checkbox"/>		
RECEIVED: FEB 26 2019		
Referred: <u>Anja</u>		
Action	<input type="checkbox"/> For Response	<input type="checkbox"/> COTW
<input type="checkbox"/> For Report	<input checked="" type="checkbox"/> Council Agenda	<input type="checkbox"/> IC

File: 5220-20  
Climate Emergency Declaration  
0400-50  
Correspondence/Meetings/General

Dear Mayor Desjardins and Council:

## RE: CLIMATE EMERGENCY DECLARATION

At its February 13, 2019 meeting, the Capital Regional District (CRD) Board unanimously passed a motion to declare a climate emergency and assume a leadership role to work towards achieving carbon neutrality in the region by 2030. The Board also acknowledged that efforts to accelerate climate adaptation efforts are imperative.

To show a cohesive voice and further support a regional collaborative approach to climate action, the CRD Board is asking that all local governments within the capital region declare a climate emergency and work towards achieving carbon neutrality in their municipalities and electoral areas by 2030.

An October 2018 report from the Intergovernmental Panel on Climate Change noted that limiting global emissions to 1.5°C is required to avoid catastrophic impacts and is possible with ambitious action from all parts of society, including local governments. The CRD acknowledges the leadership and actions within the region to date, but that local governments need to continue to inform, influence and lead accelerate climate action efforts.

In response to the Board's declaration, the CRD:

- has embedded the declaration and leadership intentions to greatly accelerate greenhouse gas emissions reductions in the 2019-2022 CRD Board strategic priorities;
- submitted a proposal to the \$1 million Pacific Institute Climate Solutions Theme Partnership Program to better understand how to achieve regional carbon neutrality by 2030;
- is in the process of advocating to the federal and provincial governments to assert the CRD's support for accelerated climate action and asking for additional support for the region and its local governments; and
- is considering immediate opportunities within existing services.

Using the Board priorities as a guide, the CRD will now develop a corporate plan that will inform individual service and budget plans for the next four years (including forthcoming strategies related to the climate emergency declaration).



Elected officials participating on the CRD Climate Action Inter-Municipal Task Force, and staff on the CRD Climate Action Inter-Municipal Working Group, will discuss the climate emergency declaration, opportunities and next steps in further detail at their upcoming meetings. The CRD Climate Action Program will continue to work with municipalities and electoral areas to support regional collaboration on climate action.

The CRD appreciates your consideration and continued leadership on climate action.

Sincerely,



Colin Plant  
Chair, Capital Regional District Board

cc: CRD Board  
Robert Lapham, Chief Administrative Officer, CRD  
Larisa Hutcheson, General Manager, Parks & Environmental Services, CRD  
Glenn Harris, Senior Manager, Environmental Protection, CRD