

1340 Sussex Street / 1337 Saunders Street Transportation Impact Assessment (TIA)

Version 01

Prepared for Intracorp Projects Ltd.

Date June 11, 2024

Project No. 08-23-0038

Bunt & Associates acknowledges and respects the Traditional Territories upon which our work spans, and from which we benefit. We are grateful for the unique cultures and histories of Indigenous Peoples that enrich our understanding and connection to the lands we call home. We honour learning, listening, and truth in our journey to reconciliation.

bunt 🗞 associates

June 11, 2024 08-23-0038

Matt Kolec Senior Development Manager Intracorp Projects Ltd. 600-550 Burrard Street Vancouver BC V6C 2B5

Dear Mr. Kolec:

Re: 1340 Sussex Street & 1337 Saunders Street TIA - Esquimalt, BC Transportation Impact Assessment - Version 01

Please find attached the Traffic Impact Assessment (TIA) for the proposed development at 1340 Sussex Street & 1337 Saunders Street, in the Township of Esquimalt, BC. This study was done in support of the project's Rezoning Application. Please note that a forthcoming update to this TIA will be submitted that will include traffic operations analysis.

We trust that the findings and recommendations of this study will be of assistance to you throughout the project approval process. If you have any questions regarding this study, please do not hesitate to contact us.

Yours truly, Bunt & Associates

Roxana Sorkhi, EIT Transportation Analyst

Kyle Brandstaetter, MCIP RPP Senior Transportation Planner & Team Lead

cc: Richard Syrett, Township of Esquimalt (Engineering)

1340 Sussex St & 1337 Saunders St | TIA | June 11, 2024

O:\Dept BC\Projects\2023\08-23-0038 Sussex & 1337 Saunders\5.0 Deliverables\5.1 Draft Report\08-23-0038_1340-Sussex-1337-Saunders_TIA (prelim)_V01-06.docx

CORPORATE AUTHORIZATION

Prepared By:	Roxana Sorkhi, EIT	Bunt & Asso	ciates Engineering Ltd.		
	Transportation Analyst	1550-1050 West Pender Street			
	Gabrielle Huchet	Vancouver, E	BC V6E 3S7		
	Junior Transportation Analyst	Canada			
Reviewed By:	Yulia Liem, P.Eng., PTOE	Telephone:	+1 604 685 6427		
	Principal, Regional Manager BC	Facsimile:	+1 604 685 6579		
		Date:	2024-06-11		
		Project No.	08-23-0038		
Approved By:	Yulia Liem, P.Eng., PTOE				
	Principal, Regional Manager BC				

Written with respect and gratitude for the Traditional Territories upon which we work and live.

This document was prepared by Bunt & Associates for the benefit of the Client to whom it is addressed. The copyright and ownership of the report rests with Bunt & Associates. The information and data in the report reflects Bunt & Associates' best professional judgment in light of the knowledge and information available to Bunt & Associates at the time of preparation. Except as required by law, this report and the information and data contained are to be treated as confidential and may be used and relied upon only by the client, its officers and employees. Any use which a third party makes of this report, or any reliance on or decisions made based on it, are the responsibilities of such third parties. Bunt & Associates a ccepts no responsibility for damages, if any, suffered by any third party as a result of decisions made or actions based on this report.

1340 Sussex St & 1337 Saunders St | TIA | June 11, 2024 O:\Dept BC\Projects\2023\08-23-0038 Sussex & 1337 Saunders\5.0 Deliverables\5.1 Draft Report\08-23-0038_1340-Sussex-1337-Saunders_TIA (prelim)_V01-06.docx

TABLE OF CONTENTS

1.	INTR	ODUCTION	. 1
	1.1	Organization of Report	. 1
	1.2	Proposed Development	. 3
2.	EXIS	FING CONDITIONS	. 5
	2.1	Land Use	. 5
	2.2	Existing Transportation Network	. 5
		2.2.1 Road Network	. 5
		2.2.2 Transit Network	. 5
	2.2	2.2.3 Cycling & Pedestrian Networks	. 5
	2.5	2.3.1 Township of Ecquimalt Official Community Plan	. /
	24	Existing Traffic Volumes	. / 7
		2.4.1 Traffic Data Collection Program	. 7
3.	FUTL	JRE TRAFFIC CONDITIONS	0
	3.1	Traffic Forecasts	10
		3.1.1 Background Traffic Forecasts	10
		3.1.2 Estimated Site Traffic	15
		3.1.1 Total Traffic	18
4.	OFF-	STREET SUPPLY REVIEW & TDM	21
	4.1	Parking Supply	21
		4.1.1 Bylaw Requirement	21
		4.1.2 Transportation Demand Management (TDM)	22
	4.2	Bicycle Parking	23
	4.3	Loading	23
5.	SITE	PLAN DESIGN REVIEW	25
6.	CON	CLUSIONS & RECOMMENDATIONS	26
	6.1	Conclusions	26
	6.2	Recommendations	27
APP	END	X A Terms of Reference	2
APP	END	X B Swept Path Analysis	.4

1340 Sussex St & 1337 Saunders St | TIA | June 11, 2024 O:\Dept BC\Projects\2023\08-23-0038 Sussex & 1337 Saunders\5.0 Deliverables\5.1 Draft Report\08-23-0038_1340-Sussex-1337-Saunders_TIA (prelim)_V01-06.docx

EXHIBITS

Exhibit 1.1: Site Location	2
Exhibit 1.2: Proposed Site Plan	
Exhibit 2.1: Existing Laning & Traffic Control	6
Exhibit 2.2: Transportation Context	8
Exhibit 2.3: Existing Peak Hour Vehicle Traffic Volumes	9
Exhibit 3.1: Other Future Neighbouring Development Trip Estimates (AM/PM)	12
Exhibit 3.2: Opening Day (2028) Background Peak Hour Traffic Forecasts (AM/PM)	
Exhibit 3.3: Opening Day + 5 (2033) Background Peak Hour Traffic Forecasts (AM/PM)	14
Exhibit 3.4: Weekday Peak Hour Net Vehicle Site Trips (AM/PM)	
Exhibit 3.5: Opening Day (2028) Total Peak Hour Traffic Forecasts (AM/PM)	
Exhibit 3.6: Opening Day + 5 (2033) Total Peak Hour Traffic Forecasts (AM/PM)	

TABLES

Table 1.1: Proposed Land Uses	
Table 2.1: Summary of Available and Counted Traffic Data	7
Table 3.1: Future 'Other' Neighbouring Development Assumptions	
Table 3.2: Vehicle Trip Generation Rates	
Table 3.3: Background Trip Generation Estimates (Other Developments)	
Table 3.4: Peak Hour Vehicle Trip Rates and Estimated Vehicle Trips	
Table 3.5: Estimated Peak Hour Net Vehicle Trips	
Table 3.6: Estimated Site Vehicle Trip Distribution	
Table 3.7: Net Change in Future Intersection Vehicle Volumes with Net New Site Trips	
Table 4.1: Bylaw Vehicle Parking Space Requirement Compared to Proposed Supply	
Table 4.2: TDM Strategies with Eligible Vehicle Parking Supply Reductions	
Table 4.3: Bicycle Parking Supply Requirement Rates	
Table 4.4: Bicycle Parking Supply Requirement & Provision	
Table 4.5: Loading Supply Requirement & Provision	

1

1. INTRODUCTION

Intracorp Projects Ltd. (Intracorp) is planning to rezone the properties at 1340 Sussex Street and 1337 Saunders Street to build a mixed-use development. The site is located along Nelson Street between Sussex and Saunders Street as shown on **Exhibit 1.1**. The site is currently zoned RM-4 (multi-family residential) with two (2) existing apartment buildings. The proposal is for RM-5 zoning which will allow for increased residential building height and density.

To support the project approval process, the Township of Esquimalt (Township) requires that a Transportation Impact Assessment (TIA) be conducted to analyze the traffic and parking impact of the development.

At the outset of the study, Bunt & Associates (Bunt) developed the study scope in consultation with Township of Esquimalt staff and the agreed upon Terms of Reference (ToR) can be found in **Appendix A**. Bunt's findings and recommendations are documented in this report. Due to the accelerated submission timeline, this version of the TIA excludes the intersection operation analysis. Bunt will provide an updated TIA, including the operations analysis, as a follow-up to this report version.

1.1 Organization of Report

The report sections of the study have been organized as follows:

- Section 1 presents the study background, site location, and details of the proposed development.
- Section 2 presents the existing conditions, including land use, road network, transit, and active transportation facilities. In addition, the existing traffic conditions in the study area are analyzed.
- Section 3 presents the estimated site trip generation
- Section 4 provides a review of the planned parking, bicycle, loading, and Transportation Demand Management (TDM) measures
- Section 5 reviews the proposed site design as it relates to vehicle access, parking layout and circulation, loading, and waste collection
- Section 6 summarizes the conclusions of the study.



Exhibit 1.1 Site Location



1.2 Proposed Development

The proposed development features a 21-storey tower with three (3) levels of underground parking. The development site plan is illustrated in **Exhibit 1.2** and details of the proposed land use statistics are summarized here in **Table 1.1**.

Table 1.1: Proposed Land Uses

LAND USE	DENSITY	UNITS
Residential	17,678 sq.m saleable area	335 units
Retail	240 sq.m	-



Exhibit 1.2 Site Plan



2. EXISTING CONDITIONS

2.1 Land Use

The site is bounded by Nelson Street to the west, Sussex Street to the south, and Saunders Street to the north. The surrounding area features a mix of residential land uses, including single-family and multi-family residential buildings – some of which are currently in construction. Additionally, the area features a mix of commercial buildings that house a variety of retail stores, restaurants, and other daily services.

2.2 Existing Transportation Network

2.2.1 Road Network

Saunders Street and Nelson Street are classified as Local Streets, whereas Admirals Road and Esquimalt Road are classified as Major Roads. Since Nelson Street terminates with a cul-de-sac, it primarily serves local residents. Admirals Road and Esquimalt Road provide north/south and east/west connectivity across Esquimalt.

Exhibit 2.1 presents the study area street network, indicating the existing laning and traffic control for the study intersections. It is noted that the Township plans to upgrade the existing unsignalized intersection at Nelson Street & Esquimalt Road to a traffic signal.

2.2.2 Transit Network

BC Transit route 25 (Maplewood/Admirals Walk) services the site with northbound and southbound stops on Admirals Road at the Esquimalt Road intersection. Route 25 connects Esquimalt with Victoria-West and Downtown Victoria.

BC Transit route 15 (Esquimalt/UVic) and 26 (Dockyard/UVic) services the site with westbound and eastbound stops on Esquimalt Road at Admirals Road and Sturdee Street. Bus shelters and benches are provided at both stops. Route 15 connects Esquimalt with Victoria-West, Downtown Victoria and the University of Victoria. Route 26 connects Esquimalt with Gorge-Tillicum Area, Uptown Mall, Lake Hill Area and the University of Victoria.

2.2.3 Cycling & Pedestrian Networks

Most nearby local streets do not have sidewalks on either side whereas the major roads (Admirals Road and Esquimalt Road) have sidewalks on both sides. Crosswalks are provided on all four legs of the Admirals Road & Esquimalt Road intersection. Admirals Road has limited pedestrian crossing opportunities; however, Esquimalt Road has crosswalks every 100 to 200 metres in Esquimalt Village in addition to the pedestrian crossing at Constance Avenue for increased pedestrian permeability.



Exhibit 2.1 **Existing Laning & Traffic Control**



1340 Sussex & 1337 Saunders TIA June 2024 08-23-0038

Admirals Road has painted bike lanes in both directions in the vicinity of the development site. Esquimalt Road has painted bike lanes in both directions beginning 200 metres east of Admirals Road, continuing eastwards to the Johnson Street Bridge in the City of Victoria and westwards approximately 3.5 kilometres.

The site is approximately 750 metres from the E&N Regional Trail, which currently extends from Esquimalt Road in the east to the Old Island Highway at the junction joining with the Galloping Goose Regional Trail.

Exhibit 2.2 illustrates the existing transportation network in the vicinity of the site.

2.3 Current Relevant Policies & Plans

2.3.1 Township of Esquimalt Official Community Plan

The Township's Official Community Plan (OCP) states a policy to prioritize medium/high density residential developments that reduce single occupancy vehicle use. Esquimalt's OCP notes that the Township should consider a parking reduction when a parking study is provided which supports the variance. The Township also has substantial goals of reducing greenhouse gas emissions by 38% below 2007 levels by 2030 and to become a net-zero emission community by 2050 (OCP).

As such, right-sizing vehicle parking for new developments is a key tool in achieving these environmental goals. A reduced parking supply is directly linked to reduced vehicle ownership, which is directly linked to lowered vehicle distances traveled. Therefore, when other forms of transportation are considered viable and are supported by the development, reducing the parking supply can positively impact private vehicle use while also reduce housing costs by providing fewer costly parking spaces.

2.4 Existing Traffic Volumes

2.4.1 Traffic Data Collection Program

Bunt conducted traffic counts (all modes) on Thursday, May 23, 2024, covering the weekday morning (7:00 am to 8:00 am) and afternoon (3:00 pm to 5:00 pm) peak traffic periods of the study area network. A site visit was also conducted at this time. **Table 2.1** provides a summary of the traffic count data of study intersections.

Table 2.1: Summary of Available and Counted Traffic Data

INTERSECTION		PEAK HOURS			
INTERSECTION	DATE OF COUNT	AM	РМ		
Esquimalt Road & Nelson Street	Thursday, May 23, 2024	7:00-8:00	15:30-16:30		
Esquimalt Road & Admirals Road	Thursday, May 23, 2024	7:00-8:00	15:30-16:30		
OVERALL STUDY A	7:00-8:00	15:30-16:30			

The existing peak hour vehicle traffic volumes within the study area are presented in Exhibit 2.3



Exhibit 2.2 Existing Transportation Context





Exhibit 2.3 Existing Peak Hour Vehicle Traffic Volumes



3. FUTURE TRAFFIC CONDITIONS

3.1 Traffic Forecasts

3.1.1 Background Traffic Forecasts

Background traffic is traffic that would be present on the road network if the site did not redevelop. Consistent with previous Bunt studies in the Township of Esquimalt, a linear growth rate of 1% per year was applied to the Opening Day (2028) horizon to establish Background traffic volume estimates.

The Township specifically requested that the traffic analysis also take into consideration the trips associated with the nearby developments. Future traffic associated with the other nearby developments as listed in **Table 3.1** is accounted for in this study.

DEVELOPMENT LOCATION	LAND USE	FLOOR AREA	UNITS
(22 Admirals Bood (The Visto)	Senior Housing	-	181 units
622 Admirais Road (The Vista)	Retail	111 m ² (1,200 ft ²)	-
638 Constance Avenue	Multi-Family Residential	-	71 units
612 Constance Avenue (Shoaling	Multi-Family Residential	-	157 units
	Retail	319 m ² (3,434 ft ²)	-
neights)	Daycare	331 m² (3,563 ft²)	-
1310 Saunders Street	Multi-Family Residential	-	72 units
	Multi-Family Residential	-	297 units
1347 Sussex Street & 602 Nelson Street	Office	231 m² (2,491 ft²)	-
	Retail	187 m ² (2,008 ft ²)	-

Table 3.1: Future 'Other' Neighbouring Development Assumptions

The trips associated with each of the potential future developments were estimated using the rates published in the Institute of Transportation Engineers (ITE) Trip Generation Manual (11th Ed), as summarized in **Table 3.2.**

LAND USE	INDEPENDENT	ITE LAND	AN	И РЕАК НО	UR	PM PEAK HOUR		
	VARIABLE	USE CODE	IN	OUT	TOTAL	IN	OUT	TOTAL
Multi-Family (High-Rise)	Dwelling units	222	26%	74%	0.27	62%	38%	0.32
Multi-Family (Low-Rise)	Dwelling units	220	24%	76%	0.40	63%	37%	0.51
Senior Residential	Units	255	65%	35%	0.15	39%	61%	0.19
Commercial Retail*	1,000 ft ²	820	62%	38%	0.84	48%	52%	3.40
Daycare	1,000 ft ²	565	53%	47%	11	47%	53%	11.12
Office	1,000 ft ²	710	88%	12%	1.52	17%	83%	1.44

Table 3.2: Vehicle Trip Generation Rates

Using the rates shown in Table 3.2, the trips associated with each of the potential future developments were estimated and are summarized in **Table 3.3**. Traffic associated with existing dwellings on the redevelopment sites are removed using ITE low-rise multi-family rates.

	LAND USE	DENSITY	A	M PEAK HO	JR	PM PEAK HOUR			
DEVELOPMENT	(ITE CODE)	DENSITY	IN	OUT	TOTAL	IN	OUT	TOTAL	
622 Admirals	Senior Housing (255)	181 units	18	9	27	13	21	34	
Road (The Vista)	Retail (820)	1,200 ft ²	1	0	1	2	2	4	
	Sub-Total	-	19	9	28	15	23	38	
638 Constance	Residential (222)	71 units	5	14	19	14	9	23	
Avenue	Existing	0	0	0	0	0	0	0	
	Sub-Total	-	5	14	19	14	9	23	
	Residential (222)	157 units	11	31	42	31	19	50	
612 Constance	Retail (820)	3,434 ft ²	2	1	3	6	6	12	
Avenue (Shoaling	Daycare (565)	3,563 ft ²	21	18	39	19	21	40	
neights)	Existing	-8	-1	-2	-3	-3	-1	-4	
	Sub-Total	-	33	48	81	53	45	98	
1310 Saunders	Residential (222)	72 units	5	14	19	14	9	23	
Street	Existing	-6	0	-2	-2	-2	-1	-3	
	Sub-Total	-	5	12	17	12	8	20	
	Residential (222)	297 units	21	59	80	59	36	95	
1347 Sussex	Office (710)	2,491 ft ²	4	0	4	1	3	4	
Street & 602 Nelson Street	Retail (820)	2,008 ft ²	1	1	2	3	4	7	
Neison Street	Existing	-17	-2	-5	-7	-6	-3	-9	
	Sub-Total	-	24	55	79	57	40	97	
TOTAL	-	-	86	138	224	151	125	276	

Table 3.3: Background Trip Generation Estimates (Other Developments)

The distribution of these trips along the study area intersections was directly taken *from Sussex Street Mixed-Use Development TIA* (Bunt, June 22, 2023), and is illustrated in **Exhibit 3.1**.

Background traffic forecasts therefore include the background growth in traffic based on the existing volumes, plus the nearby development site trips shown in Exhibit 3.1. The Opening Day (2028) and Opening Day + 5 Years (2033) background traffic forecasts are presented in **Exhibit 3.2** and **3.3**, respectively.



Exhibit 3.1 Other Future Neighbouring Development Trip Estimates (AM/PM)





Exhibit 3.2 Opening Day (2028) Background Peak Hour Traffic Forecasts (AM/PM)





Exhibit 3.3 Opening Day + 5 (2033) Background Peak Hour Traffic Forecasts (AM/PM)



3.1.2 Estimated Site Traffic

Trip Generation

To estimate vehicle trip generation associated with the development, Bunt used rates published in the Institute of Transportation Engineers (ITE) Trip Generation Manual (11th Ed). **Table 3.4** summarizes ITE vehicle trip rates for the project's land uses and the associated estimated weekday peak hour trips.

	CI7E*	DESCRIPTION	AM PEAK HOUR			PM PEAK HOUR			
LAND USE	LAND USE SIZE"		IN	OUT	TOTAL	IN	OUT	TOTAL	
Posidontial	Residential 335 Dwelling units	Vehicle Trip Rates ¹	26%	74%	0.27	62%	38%	0.32	
Residential		Vehicle Trips	23	67	90	66	41	107	
Potoil	Retail 2,583 sq.ft GFA	Vehicle Trip Rates²	60%	40%	2.36	50%	50%	6.59	
Keldii		Vehicle Trips	4	2	6	9	9	18	
	TOTAL		27	69	96	75	50	125	

Table 3.4: Peak Hour Vehicle Trip Rates and Estimated Vehicle Trips

Note: All trip rates are for General Urban/Suburban (not close to rail transit) setting.

1. ITE Land use code 222 Multifamily Housing Mid-Rise vehicle trip rates per dwelling unit.

2. ITE Land use code 822 Strip Retail Plaza <40k vehicle trip rates per 1,000 sq.ft GFA.

The new trip generation for the proposed development is expected to be approximately 96 and 125 vehicle trips during the weekday AM and PM peak hour periods, respectively.

Note, this overall trip estimate represents the "gross" vehicle trip generation. To project the number of "net" new vehicle trips generated by the development, the existing site trips generated by the existing residential buildings that currently occupy the site would first be removed. Therefore, to estimate the "net" trip generation for the development, Bunt estimated the vehicle trip generation for the existing residential buildings, which feature a combined total of 67 units, using ITE low-rise multi-family rates, and subtracted the existing trips from the new site trips. The net trip generation for the site is summarized in **Table 3.5**.

Table	3.5:	Estimated	Peak	Hour	Net	Vehicle	Trips
-------	------	-----------	------	------	-----	---------	-------

SCENARIO	A	M PEAK HOU	JR	PM PEAK HOUR			
SCENARIO	IN	OUT	TOTAL	IN	OUT	TOTAL	
Proposed Development Vehicle Trips	27	69	96	75	50	125	
Existing Site Vehicle Trips	6	21	27	21	13	34	
NET TRIP GENERATION	21	48	69	54	37	91	

As shown above, the projected net vehicle trips for the future development are expected to be approximately 70 and 90 vehicle trips during the weekday AM and PM peak hour periods, respectively.

This translates to just over one (1) vehicle added onto the road network every minute, on average, during the peak hour periods.

Trip Distribution & Assignment

Vehicular trips were distributed to the road network based on existing traffic patterns and assigned to the development accesses based on logical routing. **Table 3.6** below summarizes the anticipated directional distribution.

	AM PEA	AK HOUR	PM PEAK HOUR		
ORIGIN/DESTINATION	IN (%)	OUT (%)	IN (%)	OUT (%)	
Admirals Rd - North	45%	25%	35%	30%	
Admirals Rd - South	5%	5%	5%	5%	
Esquimalt Rd – East	35%	30%	25%	45%	
Esquimalt Rd – West	1 5%	40%	35%	20%	
TOTAL	100%	100%	100%	100%	

Table 3.6: Estimated Site Vehicle Trip Distribution

Applying these distributions to the site traffic volumes, the estimated development site traffic on the study area road network is shown on **Exhibit 3.4**. The net changes in traffic volumes to the study intersections due to the addition of site traffic on Opening Day (2028) of the development are summarized in **Table 3.7**.

Table 3.7: Net Change in Future Intersection Vehicle Volumes with Net New Site Trips

	AM P	EAK HOUR VOL	UMES	PM PEAK HOUR VOLUMES		
INTERSECTION	BACK- GROUND	SITE	% CHANGE	BACK- GROUND	SITE	% CHANGE
Esquimalt Road & Nelson Street	1,188	70	6%	939	90	10%
Esquimalt Road & Admirals Road	1,843	47	3%	1,744	64	4%



Exhibit 3.4 Weekday Peak Hour Net Vehicle Site Trips (AM/PM)



3.1.1 Total Traffic

Total traffic on the study area road network was forecasted by combining background traffic volumes and the estimated net new site trips. The Opening Day (2028) and Opening Day + 5 Years (2033) total traffic forecasts are presented in **Exhibit 3.5** and **3.6**, respectively.



Exhibit 3.5 Opening Day (2028) Total Peak Hour Traffic Forecasts (AM/PM)





Exhibit 3.6 Opening Day + 5 (2033) Total Peak Hour Traffic Forecasts (AM/PM)



4. OFF-STREET SUPPLY REVIEW & TDM

4.1 Parking Supply

4.1.1 Bylaw Requirement

The Township of Esquimalt is developing a new draft parking bylaw. While it is not yet been adopted, Bunt has applied the requirements from the draft bylaw, similar to other Bunt projects in the Township.

The new draft zoning bylaw stipulates that multi-family apartment developments that are in frequent transit areas provide 0.5 vehicle parking spaces per unit for studios, 0.6 spaces per unit for 1-bedroom units, and 0.8 spaces per unit for dwelling units greater than one bedroom.

In addition, the bylaw mandates the provision of residential visitor parking of 0.1 spaces per unit, along with a requirement of 1 space per 40 square meters of gross floor area (GFA) for the commercial/retail segment. **Table 4.1** presents the draft bylaw off-street parking requirements compared with the project's proposed supply.

			RYLAW	BYLAW	SHARED USE	PROPOSED	DIFFER	ENCE
LAND USE	UNIT	DENSITY	RATE	REQUIRED STARLED USE SPACES REQUIREMENT		SPACES	SPACES	%
	Studio	42 units	0.5 spaces per unit			205	-22	-10%
Multi- Family	1 Bedroom	141 units	0.6 spaces per unit	227	227			
Apartment	More than 1 Bedroom	152 units	0.8 spaces per unit					
Residential Visitors	All Units	335 units	0.1 spaces per unit	34				
Retail	-	240 sq.m	1 space per 40 sq.m (GFA).	6	37	37	0	-
TOTAL	-	-	-	267	264	242	-22	-10%

Table 4.1: Bylaw Vehicle Parking Space Requirement Compared to Proposed Supply

Note 1: Based on the Township's bylaw, in a mixed residential and commercial development, required visitor parking spaces may be assigned to commercial use but shall not comprise more than 50% of the spaces required for the commercial use.

As shown above, the total number of parking spaces required by the draft bylaw is calculated to be 267 spaces, which includes 34 parking spaces for residential visitors and 6 spaces for the site's retail portion. However, in mixed-use developments, residential visitor parking spaces may be shared with 50% of the commercial parking. Therefore, for this project the minimum parking requirement is decreased by three (3) physical spaces, to a total adjusted requirement of 264 spaces.

The project is proposing to provide a total of 242 parking spaces, which includes 205 spaces for residential use and 37 spaces shared between the residential visitor and retail uses. The proposed parking supply meets the minimum requirement for residential visitor and retail spaces, however it falls 22 spaces short of the residential parking.

Given the parking supply shortfall, the developer proposes to utilize Transportation Demand Management (TDM) measures, consistent with the Township's draft zoning bylaw. The TDM will achieve the relaxation needed from the minimum parking requirement. TDM strategies proposed are discussed in the following section.

4.1.2 Transportation Demand Management (TDM)

TDM measures are intended to support the reduced parking supply by promoting the use of non-private vehicle transportation modes and therefore reducing the site's reliance on private vehicle ownership.

The measures identified by Bunt are considered to be suitable for the size, location, and requested parking variance requested by of the proposed development. These measures have also been agreed to by the developer. **Table 4.2** summarizes the proposed list of TDM measures for the project and the achieved parking variance for each measure.

		PROJECT	ACHIEVED PARKING REDUCTION	
	BTLAW PARKING REDUCTION	PROPOSAL	(%)	# OF SPACES
Carshare Vehicle On-Site	5% of total vehicle parking supply per provided car share vehicle and spaces; up to a maximum of 10%	1 car share space and vehicle	5%	11
Car Share Memberships	10% of total required vehicle parking supply if car share membership is provided for all units	Provide car share membership for 74 of the residential units	2.2%	5
TOTAL	-	-	7.2%	16

Table 4.2: TDM Strategies with Eligible Vehicle Parking Supply Reductions

As shown above, the proposed TDM measures achieve a 7.2% parking reduction, equivalent to a reduction of 16 parking spaces. Given that the proposed residential parking supply falls short of the bylaw requirement by 22 spaces, an additional reduction of six (6) spaces (2.5%) is required. To achieve this, the developer is proposing to provide enhanced bicycle parking facilities and provide bicycle maintenance tools for the use of residents on-site.

Although these measures are not outlined in the Township's TDM measures, they are recognized as effective TDM strategies by other municipalities' bylaws across Metro Vancouver, given their potential to increase and encourage cycling as a transportation mode. Therefore, the developer is seeking approval from the Township to accept this measure and grant the project the remaining TDM parking reduction of six (6) spaces.

4.2 Bicycle Parking

Table 4.3 summarizes the minimum required off-street bicycle storage and mobility scooter parking supply rates, as outlined in the draft bylaw. **Table 4.4** provides a summary of bicycle space requirement and provision.

Table 4.3: Bicycle Parking Supply Requirement Rates

LAND USE	LONG-TERM	SHORT-TERM	MOBILITY SCOOTER
Residential	 1.0 per dwelling unit with one bedroom or less 1.5 per dwelling unit with two or more bedrooms 	6 spaces per building	-
Retail	1 per 150 sq.m of GFA	6 spaces per public building entrance	1 space per building

Table 4.4: Bicycle Parking Supply Requirement & Provision

LAND USE SIZE		# 05	REQUIREMENT (SPACES)			PROVISION (SPACES)		
		LONG- TERM	SHORT- TERM	SCOOTER	LONG- TERM	SHORT- TERM	SCOOTER	
Residential –	1 bedroom or less	183	411	6	-	413	6	-
	2 or more bedrooms	152						
Retail	240 sq.m. GFA	-	2	6	1	2	6	1
TOTAL			413	12	1			

As shown above, the proposed long-term bicycle space supply exceeds the minimum requirement for residential use by two (2) spaces and meets this requirement for the retail component. The proposed mobility scooter and short-term bicycle spaces meet the minimum requirement.

4.3 Loading

Table 4.5 summarizes the minimum required loading rates, loading space requirement and project provision.

LAND USE	DENSITY	BYLAW RATE	BYLAW SUPPLY REQUIREMENT	PROVIDED
Residential	335 Units	2 Spaces for more than 100 units	2	2
Retail	240 sq.m. GFA	1 Space for 700-1,500 sq.m GFA	0	0
TOTAL	-	-	2	2

Table 4.5: Loading Supply Requirement & Provision

As shown above, the proposed loading supply meets the minimum bylaw requirement.

5. SITE PLAN DESIGN REVIEW

Bunt has conducted an on-site swept path analysis using AutoTURN software to ensure the feasibility of passenger car, single unit loading trucks, and waste collection vehicle maneuvers. The results and key finding of this analysis are discussed below while detailed drawings illustrating the analysis can be found in **Appendix B**.

Vehicular Site Access

Vehicle access is proposed to be provided from Nelson Street. **Exhibit B.1** shows the maneuvers of two passenger vehicles as they simultaneously enter and exit the site access concurrently. As the exhibit indicates, no maneuvering issues were identified.

Vehicle Circulation

Exhibit B.2 shows two passenger vehicles concurrently travelling through the P1 parkade ramp in opposing directions. As shown on the exhibits, no maneuvering issues were found.

Loading Operations

Exhibits B.3 and **B.4** show the Class B loading maneuvers. As indicated, standard SU9 (single unit truck) design vehicle will be able to successfully access the loading space without any issues.

Waste Collection Operations

For the residential use, a garbage staging area is proposed at the northwest corner of the building, behind the proposed loading stalls. **Exhibits B.5** demonstrates a heavy single unit (HSU) truck, representative of full-sized municipal waste collection vehicle, entering and exiting the cul-de-sac to service the site with overhead bin and totes tripping.

As noted on the exhibit, Bunt recommends bin tipping to occur on-street due to the height requirements, and on-street operations is supported due to the end of street condition. A waste staging area for retail use is proposed north of the parkade ramp. **Exhibits B.6** demonstrates an HSU truck travelling on Nelson Street to collect on-street.

6. CONCLUSIONS & RECOMMENDATIONS

6.1 Conclusions

- The proposed development includes a 21-storey tower consisting of 335 multi-family market rental dwelling units with approximately 240 sq.m. of ground-floor retail space.
- Access to the project's three (3) levels of underground parking is proposed to be from Nelson Street.
- Township plans to upgrade the existing unsignalized intersection at Nelson Street & Esquimalt Road to a traffic signal.
- The proposed development is anticipated to generate approximately 70 and 90 net new vehicle trips during the weekday AM and PM peak hours, respectively. This represents an increase from the current vehicle trip generation by the existing residential buildings, equivalent to just over one (1) additional vehicle per minute, on average, In either peak hour.
- In terms of vehicle parking, based on the draft bylaw, the development would require 267 parking spaces, including 34 parking spaces for residential visitors and 6 spaces for the site's retail portion. Based on the Township's draft bylaw, in mixed-use developments, residential visitor parking spaces may be shared with a proportion of the commercial parking, decreasing the minimum parking requirement by three (3) physical spaces, to a total adjusted requirement of 264 spaces including 37 spaces for residential visitor and retail combined.
- The developer is proposing to provide a total of 242 parking spaces, including 37 spaces for the residential visitor and retail components of the project, meeting the minimum parking requirement for these uses. For the residential portion, the proposed supply is 205 parking spaces, which falls 22 spaces short of the base requirement.
- Given the parking supply shortfall, the developer proposes to implement TDM measures to achieve parking supply reductions. The proposed TDM measures achieve a 7.2% parking reduction, equivalent to a reduction of 16 parking spaces. To achieve the remaining 6-space parking reduction, the developer plans to enhance the project's sustainability by providing improved bicycle parking facilities and maintenance tools. These measures, while not specified in the Township's TDM measures, are recognized as effective strategies across Metro Vancouver municipalities for promoting cycling as a transportation mode. The developer is seeking approval from the Township to integrate these measures, which would allow for the remaining 6-space reduction in parking requirements.
- In terms of bicycling parking, the development requires 413 long-term and 12 short-term bicycle spaces. The proposed bicycle parking supply includes 415 long-term and 12 short-term spaces, which slightly exceeds the long-term requirement and meets the short-term bicycle space requirement.

- In terms of loading, the project requires two (2) loading spaces. The developer proposes to provide the required loading spaces at the northeast corner of the site to meet this requirement.
- Vehicle circulation and parking/loading/waste collection maneuvers were reviewed using AutoTURN turning path analysis software. The results indicated that no maneuvering issues or conflicts are anticipated based on the site design.

6.2 Recommendations

Bunt recommends the Township to grant the proposed bicycle maintenance facility as a Transportation Demand Management measure to support further reduction of the vehicle parking supply and encourage more cycling. The developer is seeking approval from the Township to integrate these measures, which would allow for the remaining 6-space reduction in parking requirements.



The attached information is provided to support the agency's review process and shall not be distributed to other parties without written consent from Bunt & Associates Engineering Ltd.



Terms of Reference



May 01, 2024 08-23-0038

Matt Kolec

Senior Development Manager Intracorp Projects Ltd. 600-550 Burrard Street Vancouver BC, V6C 2B5

Dear Mr. Kolec:

Re: 1340 Sussex St / 1337 Saunders St TIA, Esquimalt BC Proposed DRAFT TIA Terms of Reference

Bunt & Associates has prepared the draft study Terms of Reference (TOR) to complete a Transportation Impact Assessment (TIA) for the proposed rezoning at 1340 Sussex Street and 1337 Saunders Street, in the Township of Esquimalt, BC. We have prepared this for the Township's review and comment, please share this document on Bunt's behalf.

Bunt & Associates

Kyle Brandstaetter, MCIP RPP Senior Transportation Planner & Team Lead

cc: Richard Syrett, AScT, Engineering Technologist III - Township Of Esquimalt

1. OUR UNDERSTANDING

Intracorp Projects Ltd. is planning to rezone the properties at 1340 Sussex Street and 1337 Saunders Street. The site is located along Nelson Street between Sussex and Saunders Street. The site is currently zoned RM-4 (multi-family residential) with two existing apartment buildings. The proposal is for RM-5 zoning which will allow for increased residential building height and density. As part of the project's submission, it is expected that the Township will request a Traffic Impact Assessment (TIA) to be completed in support of the rezoning application. The project is currently proposing to have approximately 335 multi-family market rental dwelling units, in a 21-storey building, with 240m² of ground floor (CRU) retail.

Main vehicle access is planned from the currently unsignalized intersection of Nelson Street and Esquimalt Road (to be signalized in the future); therefore, the proposed study area intersections are:

- o Esquimalt Road & Nelson Road (future signal); and
- o Esquimalt Road & Admirals Road (signal).

2. PROPOSED WORK PLAN

2.1 Project Initiation & Study Area

- We request that if the Township has any counts available at (or near) the proposed study intersections, that this be shared with Bunt;
- Collect weekday peak hour traffic data (7-9am + 3-6pm) at study area intersections and the current site driveways (spot counts).
- We are also requesting that any other transportation data/relevant plans and/or traffic studies local to this area be shared, including all relevant signal timing and any other future planned improvements and/or upcoming development applications nearby that could impact this study.

2.2 Site Accessibility

- Document existing transportation and parking conditions adjacent to the site including onstreet parking regulations;
- Summarize the development's access to current, and future, walking, cycling, and transit.

2.3 Traffic Impact Assessment

- Compile/balance/adjust peak hour traffic data and review existing traffic operations at the study intersections. Summarize existing peak hour trips generated by the site;
- Using peak hour traffic volumes, review existing traffic operations at the study intersections with Synchro 11 traffic modeling (HCM 2000) for analysis;

- Estimate weekday AM and PM peak hour site traffic volumes generated by the proposed development using trip rates from the Institute of Transportation Engineers' (ITE) Trip Generation Manual, 11th Edition to inform future 'total' scenarios;
- Forecast future Opening Day + 5 year scenario (with and without development traffic) weekday AM and PM peak hour. We request that Township provide previous completed traffic studies (namely site trips) for the new developments adjacent to the subject site. We also request confirmation on a suitable background growth percentage to be applied to Esquimalt Road volumes out to horizon year, a 2% (linear) per annum rate could be considered based on standard practice;
- Remove existing site volumes and present net-new vehicles on the study road network to demonstrate the level of new trips at peak times introduced by the proposed development;
- Complete a future traffic operations analysis for future scenario Opening Day + 5 (background/ total). Analysis to include mitigation measures if required.

2.4 Site Plan & Parking Review

- Review/summarize all off-street parking, loading, and bike storage supplies in the context of the existing and *new* draft Parking Bylaw, where applicable;
- Should an off-street parking variance be sought, provide a rationale to support based on Bylaw comparison, data collection of two (2) comparable residential sites (two days, 6 hour counts), ICBC vehicle ownership data at five (5) comparable sites, Bunt's in-house local parking demand database, and shared parking opportunities;
- Summarize the proposed Transportation Demand Management (TDM) strategies;
- Complete at-grade swept path analysis using AutoTURN for the site access ramp and drive aisles circulation for passenger vehicles. Also review the loading, pick-up/drop-off area, waste collection, and emergency vehicle access.

2.5 Reporting

- Summarize key findings and submit a draft TIA for staff review and comment;
- Finalize report based on staff feedback.



The attached information is provided to support the agency's review process and shall not be distributed to other parties without written consent from Bunt & Associates Engineering Ltd.

APPENDIX B

Swept Path Analysis



Passenger Vehicle Access







Exhibit B.2 P1Passenger Vehicle Circulation





1340 Sussex & 1337 Saunders - Preliminary Design Review 08-23-0038 June 2024 Scale 1:400 on Letter Prepared by GH

bunt &associates



Class B Loading Maneuvers - East Loading Bay





1340 Sussex & 1337 Saunders - Preliminary Design Review

08-23-0038

June 2024

337 Saunders - Preliminary Design Review Scale 1:400 on Letter Prepared by GH



Commercial Waste Collection Maneuvers



1340 Sussex & 1337 Saunders - Preliminary Design Review08-23-0038June 2024Scale 1:400 on LetterPrepared by GH

